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## ABSIRACT

The question of whether or not the level of reading competency has declined over the years，is addresised in this repott． The study attempts to determine whether there ismofficientata ta answer the guestion and to decide if the available，factual
 descfibing the first phase of ther study，gontains a trevew oft the research．on literacy，and chapter two desgribes and aiscusses tine outcome of the search of the educational literawurei chaptet three presents the second phase of the study．suevey of ió scóaol，

－fifom the individual states．The data ape presented botinnafrative and tabular fofm．The ma jor conclusion，weached jivine stuay js that it is extremely difficut for anfore interested In evaluaring trends in literacy to obtain adequafe data（RB）


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From time to time one encounters both in the professional and 'in the popular iiterature alarming reports about the literacy af- the American youth. Rudolf Flesch (1955) achieved instant fame with his "Wry Johnny Can't Read". and most recently. Vance Packard (1974) has "informed millions of readers of his interpretation of the sorry state sof affairs in regard to thing nation's literacy skills.

How factual, however, are claims that a ereat many of our youth do not possess ačequate literacy skilis and, moreover, that the sitüation is worsening? What kind of data supports these and similar assertions and where are these data to be located?

I't is a well known fact thà seports of negative and alarmirg. phenomena, virtually assure social scientists of reaching a wide and receptive audience. The Coleman reporft (1966) and the work of Jencks, et. al.. (1972) are but two illustrations of this phenomenon. Various speeches and pronouncements by former U.S. Commissioner of liducation James Allen (1969) in which he aited "facts" about wide spread illiteracy; in this country is another. Seldom. has the word of a Commissioner of Education/reached sómany ears "and seldom have they been repeated jo" widely. In point of fact there is little evidence that Allen's statements were based on any substantial exidence.

To demand factual jus'tification for claims of wide spread and deteriorating illiteracy'is far from a trivial plea. Mastery of reading skills is considered to be among the "primary goals of schooling by a"
variety of reference groups:" public school people, students, parents and the general public (Sham and Hershkowitz, 1974). Any claims of widespread failure to achieve such mastery quickly threatens to be translated into criticisms of the inadequacy of reading instruction in schools. Subsequently, the danger exists that widely publicized re$\therefore \quad \int$ ports about the lack of reading skills of American youth will difectly influence important, policy decisions at the local, state, and national levels. It is precisely because of the sensitivity of. most parents and public' of ficials in regard to "reading" that one must demand factual, substantiation for any statement, positive or negative, about the leyel of reading competency of our youth.

Two different statements, thus far differentiated, are typically' made:
a) various groups (school children, high school graduates; adults, etc.) do not have adequate reading skills; they are not, in fact, 全unctionally literate;
b) over the years, the level of reading competency of children. and adults has declined. A collorary to this charge, is as often stated as not: schools do an increasingly poor job of teaching children to read.

Only very recently has explicit attention been paid to the first assertion. To substantiate it factually, not only extensive performance data are required, but also an adequate analysis of what constitutes "sufficient" or "functional literacy, and some sort of consensus in regard to its definition/is presupposed. Louis Harris and Associates (1970) conducted a study which apparently established to the satisfaction
of many legislators that indeed the level of literacy of Americans was undesirably low. Irofessional educators and experts in educational measurement, howeyer, tand to be largely unimpressed by the data obtained in this research. More important are the efforts of the $o$.
 - port information about how well children of various ages read. Though the exercises used by HAEP represent somewhat of a consens ús defintion "of what ought to be measured in reading, the interpretations of the resiuls of the first testine cycle is sufficiently troublesome that no cliear cut answer, as to whether or not children are reading, adequately can be., based on the IAEP data.

As stated, horever, the issue of adequacy of readine skills, in terms of life-related performance has oñly recently been given adequàte ${ }^{\text {b }}$ attention.- Little hịstorical persnective is available.

The présent report, therefore, will address itself explicitly to "the second $\begin{gathered}\text { duestion, To reiterate briefly: Has the level of reading }\end{gathered}$ competency, deciined over the years? lore specifically, thị̀ study was, an attempt to determine whether a data base is éven available to answer this question. Where are the data and does the available factual information allow an answer to the question posed?

Overview.of the Study
In this section a general description of data sources is provideã: Howe specific procedural details are included in chapters II, III and IV of this report which deseribe the various aspects of the stuay. Initialiy, the following potential sources of interpretable data relevant tor the major question were.identified:
a) Extant research literature in which studies on changes in reading performance were reported.
b) Publishers' cords on changes in norms on reading achievement tests.
c) Readability levels of childfen's books. *
d) Records of tile Armed Forces."
e) Kecords of reading achievement data in.public school systems.
f) Records of statewide reading achievement data.

を) Census information.
A preliminary analysis of the availability and utility of these sources, however, resulted in the elinination of the following possibilities: re-norming datá, readability and Armed Forces achievement data.

There are very few, test -publishers who-publish original and revised norms. Publishers, who do have re-normine information availake generally maintain quite, confidential data files. Fven in cases where information on re-noming is available, the comparability of the norming . groups employed was so dipparate that the possibility of valid conclusions regarding changes in performance over time seemed renote. After a search of technical manuals accompanying májor reading achievement tests and - exploratory contacts with major test publiafers, test re-norming data were abandoned as a source of information for the present study.

Curiously enough, an equally uninforma ive potential information sourae was the Department of Defense. Somewhat naively perhaps, it was expected that Department of Defense records wotid provide data regarcing changes in the reading performance of Army inductees through the Arxter draft classification tests. A search of Government Documents did no
 at the wepatinent of tef fanse were siso qino help in locating useable
 to requet a

 $\therefore$ 家 diç mongy would result in unearthing some refian jepartment of defense data,' 'ity, wás decidea thety thé potential benefit of furather expromme this, specixic source or information would most likely te to smatito warrant the effort. It was concluded that if hard datacolide not be secured after a ratier ricorotis attempt, most likely such information would also not be seneralis Guailable to commentators onthe "dectine of literacy" issue.

Only during, the preliminary plans of thts study was inf $\begin{gathered}\text { rmation }\end{gathered}$ on readability of texts and children's books considered as a potential imput to opr data vase. In the orisinal pronosal to Educational Testing Service (Ifarch $3 x, 1972$ ) it was stated:
"Io. nrënt returns can be expécted here, but some stūaies use sucjects to calibrate the difficulty of texts. Thus, the literature may offer some general information related to shifts in readers' performance."
*

IJoin Elrademas, U.S. House of !epresentatives, Fepublican of kodiana, fember of the Lducation and Labor Committee and Chairman, "Select Subcommittee on iducation. .

Unfortuntely the expectations ragarding the utility of this sourcéverentitificd. An exploratory analysis of rqlevant literature

 furtner attention wes paid to this potential: data source.

Finally, as anticipatéd, census reports, too, proved to be a: "Dinid alley." The definitiors of litercág employed in these reports are-too gross to gllow any valid inferences about whether or pót the

Thus, the dataibase reported in the remainder of this volume consists of three components:

In Chapter II, tie outcomé of an extensive séareh of the educat.ional literature, mainly through the medium of the ERIC/CRIER files will be described and discussed. In addition to the ERTC files such sources as Research in Education, the "Annual Sümmaries of Keading Research" published in the Reading Research Quarterly and individuah bibliographies of relevant reports located through the first three sources mentioned, were searched: Details of this part of the study are provideat in chapter. II.

The second phase of 'the study involved a surveyt of 100 school systems across the country. This phase is reportexd in Chapter III. The intent was to first estabish whether or not each system contacted had relevant data files on reading achievement over some period of time; arto secondly, whether the most pertinent data was accessible via published reports. Initially $\because$ it was assumed that visits to selected sités might prove beneficial in terms of obtaining the data needed. It seems, hovever, that if school systems have gone through the trouble of organizing their achievement data by units larger than the indivaial classrooms or schbols, they generally can make available sumnary state-
 typically has not been sumarized. We felt that in these instances it would be extremely, inefficient and unwise to attempt to produce data summaries ourselves, pärticularly since a natural and justifiable reticence exists on the part of school. officials to provide access to individual's data flles.
for this analysis the primary goal was the collection of data regarding the changes in'reading scores over a number of years as reportea by the few school systems that were in a position to make such information available. However, in addition, the secondary information in regaria to the fincidence, scope and nature of achievement testing programs $\backslash$ in our schood systems is of some interest. The reader should be able to obtain a gobd 'feel' for how arbitrarily the monitoring of educational duaifty (as in this case expressed in changes in a reading achievement scored) seems (to take place.

Chapter IV reports, information similar to that obtained from school systems; however, in this chapter the data is gathered from states rather than local school system. All flfty states were contacted, though actual data is reported for only relatively few of them.

The earlier comment about the apparently incidental execution of the monitoring of reading achievement seems to apply in equal force, or perbaps even wore so, to the states. Up to a few years ago few states kept state wide reading achievement records, and even fewer did so with any consistency in terms of grades tested and tests used.

In the case of both the cities and the states, the challenge of getting the questionnaires returned and the data reports submitted seemed relatively minor to the problem of interpreting the.data once it was received. However; the collection of, the data posed more difficulties than the interpretation.

That is not to say that the problems of interpretation were minor by any means. The mafor interpretation problems were the obvious difficulties arising both from the longitudinal nature of the data. and from the fact that the data had usually been collected in an unsystematic nature and was usuaily compiled for other than studying longitudinal treṇds in reading achievement. More often than not, tite problems arising from these factors cannot be "solved" ib any saitisfactory manper. The best one can do in the face of weak data is to draw weak inferences.

At thé conclusion of this Introduction the basic assumption which motivated this study shoyud be re-emphasized. Many claims about changes in the reading competency of American youth are being made.

This study attempted to determine if there existed an adequate data base to make such statements.

This report has two major goals:
a) 'to make available a much wider data base than typically underlies commentary on shifts in literacy levels and
b) to provide an indication of the scope of the available information.

## Chapter I

Review of Research

The literature search for this project was conducted in four phases. The first phase utilized the information retrieval system of the Educational Resources Information Center (ERIC) system. The ERIC system includes published research literature in reading, USOE-sponsored research in reading, recent doctoral dissertations in reading, and International Reading Association conference proceedings.

The first and second basic references used were those including published research in reading from 1950 to. 1963 (1,913 citations) and more recent research from 1964 to 1966 ( 849 citations). The third basic reference included USOE-sponsored research from 1956 to 1965. The fourth basic reference included doctoral dissertations in reading since 1960. The fifth and sixth basic references were those of the IRA (International Reading Association) conference proceedings since 1960 which ever areas of reading research in elementary and secondary reading.

A computer search of the general subject area of reading achievement was then ponducted. The ERIC computer search included the following ERIC descriptors:

1. reading ability
2. good readers
3. poor readers
4. early readers
5. reading skills
6. reading progress
7. reading gains
```
    8. as a correlate
    9. as a criterion measure
    10. as a predictor
    11. predictors of
    12. factors in
    13. as a means of grouping
    14. ef`ect on IQ
    15. cl:aracteristics of different groups
    16. reading level
    17. reading potential
    18. evaluation
    19. reading tests
    20. standardized tests
    21. grading
    22. informal inventories
    23., cloze procedures̀ i
?
```

The computer research produced a bibliography of 186 pages that included nearly 1500 entries. These entries, spanned the years from 1948 to 1966 .

In the second phase of the literature search all the volumes of Research in Education since 1950 were "hand-searched." Research in Education is prepared monthly by the Educational Resources Information Center (ERIC) to make possible the early identification of relevant educational reports. Research in Education is one aspect of the ERIC network which, was designed to acquire, select, abstract, index, store; retrieve', and disseminate the most significant and timely educational research. No studies relevant to the present topic were identified by searching the 'volumes of Research in Education.

The third phase was a hand-search of the annual summaries of reading research published in the Reading Research Quarterly. The Reading Research Quarterly annual summaries review reading-
related ${ }^{\text {research }}$ from areas such as education, psyçhology, sociology, library science, communication, medicine, and business. "The summarries provide an overview of what the study was about and how it was conducted. One relevant study was identified by this process. The final phase of the literature search involved. areview and analysis of the bibliographies of all the studies idemtiffed in the first three phases of the search. Approximately ${ }^{\circ}$ 1500-1600 studies were identified from, these phases of the search. Criteria for Selection. Once the literature search had been completed, the process of identifying relevant studies was begun. To be considered relevant for further analysis a study had only to satisfy two criteria: first, it had to describe the measurement of reading achievement at two points in time; and second, it had to clearly describe the measure of reading achievement used. Only one study that satisfied both these criteria was not included in the final report because of its grossly inadequate measure of reading achievement. Various summaries of related research were also included. Many reports were found that merely-
 ment and were ruled out because no data of any kind was provided to support the assertions made fin the reports. There were approximately fifty studies that were selected for further analysis. $+$
This section of the report is a review of the studies selected for final analysis and has been divided into five subsections: "Early Studies on Trends in General Achievement;"
"Studies on Trends in General heading Achíe vement;" "Summaries of Research on Trends in Reading Achievement;" "Discussion of Problems and Variables Related to Studies of Achievement;" "Summary and Concluding Statements." Tables that contain data from individual studies are included.

The first subb-section includes early' studies in general $\%$ achievement. These studies produce no achievement data exclusively for reading ability, but do provide data for general academic achievement from which we may infer reading achievement. The second sub-section describes those studies that address themselves specifically to reading achievement. The third section includes $\therefore$ summaries of studies on reading growth. In this section, the interpretation and opinions of the authors of the reviews weigh heavily. Sectíons.IV and V summarize the data and draw conclusions from all of the studies in the first three sections.
I. Early Studies on. Trends in General Achievement 1845-1947

The following are descriptions of six, early studies in which achievement in academic content areas was studied at two points in time. From these studies we can only tentatively infer a gain or 18 ss in reading achievement. If students in later groups perform better on tests in history, geography, and grammar for example, we can only assume that they are reading better. Six such studies are listed in Tables 1 and 2 - , and report test results over a span of one hundred and two years.
TABLE 1
Early Studies on Trends in General Achievement

| Author | Population Tested |  |  |  | Tests Used |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Location | Grade | Begin. Period | End of Period | Begin. Period | End of Period |
| ```Caldwell & Courtis (1924)``` | Boston | 8 | Best 530 students from total of 1251 grade 8 Boston pupils. | 12,000 grade 8 students from all parts of the U.S. unselected from lowest $40 \%$ in achievement. | Tests prepared by Bostón Survey Committee, 1845 | 30 questions selected from old exam that were considered valid for 1919 students. |
| $\begin{aligned} & \text { Riley } \\ & (1908) \end{aligned}$ | Springfield | 9 | All grade 9 students (245) in Springfield in 1846. | All grade 9 students (709) in Springfleld in 1905-1906. | Exams prepared for grade 9 stuidents in.3 1846. | Same as 1846 test used in 1905-1906. |
| Luther (1948) | Cleveland | $8$ | 35 grade 8 -pupils | 40 students from 4 schools. 10 were "best" from 4 schools. | High .school admission tests used in Cleveland in 1848. | Same as 1848 test used in 1947 |
| $\begin{aligned} & \text { Fish } \\ & .(1930) \end{aligned}$ | Boston | 8 | 20 pupils of which 18 passed. | 200 pupils; all" passed. | High school admission tests used in Boston in 1853. | Same as 1853 test used in 1929. |
| $\begin{aligned} & \text { Rogers } \\ & (1946) \end{aligned}$ | Chicago |  | 16,000 students from Chicago public schools. | 13,047 students from Chicago public schools ( 4 months younger) | Woody-McCall <br> Test in Pixed <br> Fundamentals <br> (Arith.) 1923. | Same as 1923 test used in 1946. |
| $\begin{gathered} \text { Daughtry } \\ (1947) \end{gathered}$ | Flgrida | 4-6 | Several counties in Florida. | Several counties in Florida; area somewhat differen |  | Same as 1929 test used in 1947. |

Early Studies on Trends in
Early Studies on Trends in General Achievement


-16-

Caldwell and Courtis (1924) report median test results in seven academic content areas for the years 1.845 and 1919. Selection procedures were "somewhat novel for this study in that the best 530 eighth graders in Boston in 1845 were chosen from a total of 1251 students, to be tested for possible high school admission. The rationale behind choosing 12,000 eighth graders from "all parts of the United States" for the 1919 comparative group is somewhat fuzzzy. No standardized tests were utilized in this study; tests constructed ${ }^{4}$ by the Boston Survey Comittee were used. Interestingly, in this early study, the same tést was not administered to both groups. Thirty selected 'questions from the original:1845 exam that were considered valid for the 1919 group were used. Caldwell and Courtis report a rather substantial averagegaf for the 1919 group when compared to the performance of the 1845 group on the same items.

In 1905-1906, Riley (1908) administered the same tests to. all grade nịne pupils (709) in Springfield, Massachuettsic that were administored to all grade nine pupils (245) in the same city in 1846. Riley also reported substantial mean gains im terms of percentages correct for the later grqup in arthmetic, spelling, and geography. The largest gain was in arithmetic with lesser but undouptedly satistically significant gains in the other areas. However; Riley did not apply any statistical-analysis to his data.

Luther (1948) grouped measures of six content argas into one reported score for 35 grade eight Cleveland pupils in 1848 and 40 pupils from four Cleveland schools in 1947. He used the same high school admission test with both groups, but since the test was for high school admission, the equivalency for the two groups is questionable. Luther reported a slight gain for the later group.

Fish (1930) compared the arithmetic, grammar, geography, and total test performance of 20 eighth graders in 1853 and 200 eighth graders in 1929 from the Boston area. Iike' Luther, Fish utilized the Boston high. school admission test. Eighteen of the original 20 passed the test, while all 200 from the later gfoup. passed. Fish reported gains in all three content. areas for the later group.

Rogers (1946) is the only one of the six authors in this section who reports a measure, in only one content area: arithmetic. The correlation between arithmetic and reading achievement is not as substantial as the correlation between a subject like history and reading achievement, so we are lifited in how much we can infer .from a measure of arithmetic achievement alone. Rogers compared the 1923 penformance of 16,000 Chicage sixth graders on the WoodyMcCall Test to that of 13,047 Chicago sixth graders in 1946. He reported a loss in mean grade equivalent from".7.3 for the early group to 7.1 for the latter ${ }^{\text {g }}$ group. He mentions the fact that the
sixth graders in the latter grop were on the average four months younger than the early group hut. does not seem to take this into account in his conclusion.

Finaly, Daughtry and spelling between fouvth, fifth, and sixth graders of 1929 and 1947 in several countiès in Florida. Utilizing the Stanford Achievement Test, Form 5, she reports gains in each of the six measures except. fifth grade spelling $i^{\prime} ;$ ' Daughtry's first sample came. from several counties in Florida while her second sample utilized two counties not included in the fin'st sample.

A total of sixteen measures of various, academic achievement were obtained bý six authors mentioned above. Fourteen of these measures reported gains, while. losses in achievement occurred on only two of the measures. For these stüdies, the range of subjects as well as geographical locations is limited. The studies deal primarily with upper grade children from the larger cities, many of whom are tested for the sole purpose of high, school admission. • In addition, few of the authors seemed aware of methodological problems peculiar to "then and now" kinds of studies. In general, these early studies seem to indicate an upward trend in achievement.
II. "Studies on Trends in Reading Achievement 1921-1963

The following are descriptions of thirteen individual studies that provide assessments of gains or Iósses in reading
TABLE 3
Studies on Trends in Reading Achievement




$\xrightarrow{\square}$
Studies on Trends in Reading Achievement (Cont'd)

| Author | Location | Grade | Begin Population Tes | $\qquad$ | Begin Period | End of Period |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Fridian (1958) | Lafayette, Indiana |  | All students (B classes): in one parochial schóol, 1940 | All students (10 classes) in same school, 1956 | Gates Reading Tests, 1940 | $\begin{aligned} & \text { Same tests, } \\ & 1957 \end{aligned}$ |
| $\begin{gathered} \hline \text { Bradfield } \\ (1970) \end{gathered}$ | $\begin{aligned} & \text { Kural } \\ & \text { California } \end{aligned}$ |  | 35 5th graders from rural town of 1200 | 51 Sth graders from same town of 7,000. | Los Angeles Elementary Reading Test Form 9 , 1927-8 | $\begin{aligned} & \text { Same tests, } \\ & \text { 1963-4 } \end{aligned}$ |
| $\begin{gathered} \hline \text { Gates } \\ (1961) \end{gathered}$ | Cross section of U.S. | 1-6 | -107,000 puplls grades 1-6 representing a cross section of U.S. | $\begin{aligned} & \text { 31,000 pupils } \\ & \text { grades 1-6 re- } \\ & \text { presenting a } \\ & \text { crcss section of } \\ & \text { U.S. } \end{aligned}$ | The 4 Batteries of Gates Reàding Tests, 1937 | $\begin{aligned} & \text { Same tests, } \\ & 1957 \end{aligned}$ |

Studies on Trends in Rya
Studies on Trends in Ruading Achevement

| Author | Subjects or Test(s) | Beginning of Period |  | End of Period |  | End of Period Gain or Loss + or - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Date of Testing | $\begin{aligned} & \text { Scores } \\ & \text { M=Mean } \\ & \text { m=Median } \end{aligned}$ | $\begin{aligned} & \text { Scores } \\ & \text { M=Mean } \\ & \text { m=Median } \\ & \hline \end{aligned}$ | Date of Testing |  |
| $\begin{aligned} & \text { Boss } \\ & (1940) \\ & \hline \end{aligned}$ | Oral Reading Silent Reading | 1916 | Mean Scores f for two terms | $\begin{aligned} & \text { a } \\ & \text { ades } 1-8 \\ & \text { rted } \end{aligned}$ | 19\%8 | - |
| Woods (1935) | Reading | 1923 | $\mathrm{Gr} .=6.0 \mathrm{M}$ | $\mathrm{Gr} .=6.6 \mathrm{M}$ | 1933 | + |
| Worcester <br> and <br> Kline <br> (1947) | Silent Reading | 1921 | Gr. $3=44.55 \mathrm{M}$ Gr. $3=44.34 \mathrm{~m}$ $\mathrm{Gr} .4=68.11 \mathrm{M}$ Gr $.4=65.29 \mathrm{~m}$ $\mathrm{Gr} .5=78.92 \mathrm{M}$ $\mathrm{Gr} .5=76.47 \mathrm{~m}$ Gr. $6=78.43 \mathrm{M}$ Gr.6=79.69 m $\mathrm{Gr} .7=90.46 \mathrm{M}$ $\mathrm{Gr} .7=89.50 \mathrm{~m}$ $\mathrm{Gr} .8=90.39 \mathrm{M}$ Gr. $8=89.49$ m | $\begin{aligned} & .63 .13 \mathrm{M} \\ & 57.69 \mathrm{~m} \\ & 79.11 \mathrm{M} \\ & 73.28 \mathrm{~m} \\ & 93.11 \mathrm{M} \\ & 90.13 \mathrm{~m} \\ & 93.79 \mathrm{M} \\ & 91.96 \mathrm{~m} \\ & 95.60 \mathrm{M} \\ & 94.01 \mathrm{~m} \\ & 96.48 \mathrm{M} \\ & 92.92 \mathrm{~m} \end{aligned}$ | 1947 |  |
| Davis <br> and <br> Morgan $(1955)$ | Reading | 1927 | Grade equivale months gain a | two of period | 1939 | + |
| Krugman and Wrightstone (1945) | Reading | $\begin{aligned} & 1935- \\ & 1941 \end{aligned}$ | Scores reported below norms in | bove or $s$ | $\begin{aligned} & 19 \psi_{1-}- \\ & 1947 \end{aligned}$ | (not significant) |

TABLE 4 Studies on Trends in Reading Achievement (Cont'd)

table 4


$3:$
achievement for groups of children at diffferent times in history.
Boss (1940) comparedreading achievement of pupils in grades one through eight in St. Louis for the years 1916 and 1938. Using the test scores obtained by Charles Judd in 1916 in silent and oral reading for 8,928 pupils, Boss utilized the same test with a sample of 1,156 children in 1938. The sample, or cross section of pupils, compared with the 1916 sample in terms of city-wide reading medians. The 1938 sample was chosen on the basis of scores on the Modern School Achievement Test" and the Pressery Third Grade Attainment Scale. The 1916 'sample' surpassed the 1938 sample in oral reading in every grade but grade one. Girls in 1916 were better oral readers than boys, a difference that was even more pronounced in the 1938 sample.

## TABLE 5 *

Average Scores** in Oral Reading ifor the Second and Fourth Quarters, Inclusive, in Each Grade, for 1916 and 1938.

| Grade quarter | $\frac{I}{4}$ | $2^{I I} \cdot 4$ | $2^{\text {III }} 4$ | $2^{\text {IV }} 4$ | $2^{\mathrm{V}}$ | 4 | $2^{\mathrm{VI}} 4$ | $\begin{aligned} & \text { VII } \\ & 2 \cdot \end{aligned}$ | $2^{\text {VIIII }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1916 | 38 | 3947 | 4650 | 4952 | 49 | 51 | 5051 | 4951 | 4851 |
| 1938 | 42 | 2945 | $39 ' 47$ | 4147 | 44 | 45 | 4345 | 4145 | $40 \quad 43$ |

*lable 5 is from Boss, M. E. Reading then and now, School and Soc., 51 (1940) p.'63.
**Raw Scores

## (

Average Scores* in Silent Reading'for the Second and Fourth Quarter Sections in Grades II-VIII, Inclusive for 1916 and 1938.

| Grade Quarter | II |  | III |  | IV |  | V |  | VI | VII |  | VIII |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - 2 | 4 |  |  | 2 | 4 | 2 | 4 | 24 | 2 | 4 | 2 |  | , |
| 1916 | - 27 |  | 41 | . 45 | 31 | 34 | 36 | 38 | 4044 | 28 | 30 | 33 | 3 |  |
| 1938 | 29 | $38^{\circ}$ | 44 | 45 | 23 | 29 | 28 | 28 | 3236 | 22 | 24 | 27 | 3 |  |

*Table 6 is from Boss, M.E. Reading then and now, School and Soc., 51 (1940) p. 64.

In regard to silent reading, Boss states that the "scores made by children in 1916 were higher in general than those made in 1938." Rate of reading scores were very similar, while the 1916 sample scored higher in grades four through eight on comprehension and the .. 1938 sample outscored the 1916 sample in comprehension in grades two and three. Tables 5 and 6. report Boss' data. She does not tell us however, if these are raw scores or standard scores.

Boss states, "The principal conclusion to be drâw from this 'investigation is that tests are designed to measure attainment in selected skills or qủalities of reading rather than total efficiency. It is impossible, therefore, "to draw any conclusion whatever concerning the total efficiency of reading in 1916 in. comparison with the total efficiency of reading in 1938 by using the "same tests." She further states that the 1938 scores probably
only indicate that educational practice has changed from what it once was.

Boss brings up an interesting point about the tests used in "then and now ${ }^{11}$ studies. If a researcher uses the same test for two groups separated by several years, the' test which was originally $\dot{\circ}$ designed to be used with the earlier population may not be valid for the later population. Differences in language usage and in what is emphasized in school can easily change and render a test invalid for particular groups. Boss, however, made no attempt to correct for this. It is generally accepted that oral reading was not emphasized nearly as much in $1938^{\prime}$ as it was in 1916; yet, half of the measurement in Boss' study dealt with oral reading. On the other hand, if a different test or a variation of the original test is used with the later population will the results be valid?

Finally, Boss did not report the chronological ages for her subjects. This may well account for the negative change in reading achievement that Boss found. Changing attendance laws and requirements as well as changing promotional policies in the schools made the fifth grader of 1938 somewhat younger than his counterpart of 1916.

Krugman and Wrightstone (1945) attempted to compare reading achievement in the New 'York City schools for the period 1935-1941 and 1944-1946, both before and after the adoption of the new "activity program." Krugman and Wrightstone base their conclusions on data from children in a wide range of grade levels. They
utilized nearly half a million scores on the Stanford Reading Tests in grades six through eight and on the Nelson and Nelson Denny reading tests in grades nine and eleven. Their data are reported in Tables 7 and 8.

## TABLE 7

New York Gity Academic High School Reading Test Results in Comparisǫn with National Norms*

| Date | * |  | Number | Results |
| :---: | :---: | :---: | :---: | :---: |
| - |  |  | 9th Grade |  |
| 1938 |  |  | 20,467 | 1 month above |
| 1947 |  |  | 13,702 | 4 months above |
|  |  |  | 11th Grade |  |
| 1940 |  |  | -29,319 | 2 months above |
| 1947 |  | . | 21,252 | 1 month above |

*Table 7 is from Krugman, Judith and Wrightstone, J. W. Reading: then and now, Highpoints, 30 (April, 1945), p. 60.

We are given practically no information about the subjects, but from the magnitude of the sample we can assume that most of the New York City school children were involved. Again, the authors say very little about limitations of "then and now" studies: They make no mention of the postwar exodus to suburbia which changed, to a great extent, the socioeconomic makeup of New York City school populations. Possible differences in age and grade statuś of
TABLE 8 .
STANFORD READING TEST RESULTS IN TERMS OF COMPARISONS WITH NATIONAL NORMS

populations that were compared are not mentioned.' Stricter attendance requirements are not taken into account. And we will : never know the'èfect of the interruptions of World War II.

Nevertheless, Krugman and Wrightstone offer some concluding. statements:

Certainly there is no evidence in these results to. substantiate the claim that reading has become poorer. Nor can we state that the reading level has improved. Though averages do not by any means give a full picture, they do at least reflect general trends and the trend here shows that the reading level has remained abqut the same, that it has fluctuated close to the national norm, tending generally to be slightly above the norm. (p. 59)

Tiegs (1949) conducted a study in which he collected data for over 230,000 subjects. These subjects came from sixty communities in seven states--New York, Pennsylvania, Delaware, Wisconsin, Michigan, Ocegon, and California. Data was collected from' the Stanford Achievement Tests and the Progress Achievement Tests. Tiegs reports the data in a series of six tables which deal with:

1. Reading Vocabulary and Comprehension
2. Arithmetic Reasoning and Fundamentals
3. 'Language, Achie vement
4. Total Achie vement
5. 'Total Reading Achievement
6. Total Arithmetic Achievement

Tiegs admits that he ${ }^{-r i g h t}$ have used a theoretically better method of sampling," but states that in terms of difficulties ex-



Table 10
COMPARISON OF TOTAL ACHIEVEMENT BEFORE AND AFTER 1945 ON THE PROGRESSIVE ACHIEVEMENT AND STANFORD ACHIEVEMENT TESTS

- 3,798

1,300
3,328
1,354
381
10,161

189
1,700 B11
$\overline{\text { 23,189 }}$

| Median | +.04 |
| :--- | ---: |
| Weighted Mean | +.02 |
| 7.08 | +.07 |
| 7.98 |  |
| .8 .12 | +.22 |
| 9.28 | +.31 |
| 9.75 |  |
|  |  |
|  |  |
|  |  |
|  | -.27 |


| Mèdian | +.22 |
| :--- | ---: |
| Weighted Mean | +.15 |
| 12.15 | +1.7 |



Table 10 is from:. Tiegs, Ernest W. A comparison of pupil achievement in the basic skills before and after 1945, Growing Points in Educational Research. Official Report of 1949 Meeting, Washington, D. C.: AERA, A Department of the NEA, 1949. P. 55.

COMPARISON OF TOqAL READING ACHIEVEMENT BEFORE AND AFTER 1945 ON THE PROGRESSIVE ACHIEVEMENT AND STANFORD ACHIEVEMENT TESTS

| $\begin{gathered} \text { Before } \\ 1945 \\ N^{*} \end{gathered}$ | After$1945$N | Before 1945Totalgrade place. |  | Difference |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  | After 1945 |  |
|  |  |  | Total |  |
|  |  |  | Srade place. |  |


| 1 | 2 | 3 | , | 4 |  | 5 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1,748 | 1,925 B3 | 3.26 |  | 3.32 |  | +.06: |
| -954 | 1,048 B4 | 4.57 |  | 4.55 |  | -.02i': |
| 3,154 | 3,736 A4 | 5.56 |  | 5.50 |  | -.06'\% |
| 815 | 1,062 B5 | 5.94 |  | 5.93 | $\therefore$; | -. 010 |
| 872 | 1,037 B6 | 6.60 |  | 6.70 | $\cdots$ | $+.10$ |
| 34,700 | 27,337 A6 | 6.70 |  | 6.80 |  | +. 1 |
| 40,495 | 34,220 |  |  |  |  |  |



Table 11 is from: Tiegs, Ernest W. A comparison of pupil achievement in the basic skills before and after 1945, Growing Points in Educational Research. Official Report of 1949 Meeting, Washington, D.C.: AERA, A Department of the NEA, 1949, P. 56.
perienced by sampling experts, 胙盾 results are possibly as valid as they would be using any other sampling techniques:

Limiting ourselves to reading achievement and measures of total achievement, three of Tleg's tables are of use. Table 9 showis, in 82,733 cases, an overall gain in reading comprehension of die month and an overall loss in vocabulary of onetenth of a montry: Table 10 indicates an overall gain of 1.5 months in total achiévements. Lastly, Table 11 reports an Overall gain of 1.8 months in reading for $97,54 \sigma$ subjects that were not utilized in Tables 9 through 10 . Tiegs summarizes, "It is safe to conclude that the achievement of public school pupils is not falling; in fact, the data show a slight, although probably not statistically significant, gain in achievement."

The major limitation of this investigation is its lack of specificity in regard to the years testing was accomplished. We know only that testing was done before and after 1945--but how much before? And how much after? Is Thegs talking about a twentyyear span, a two-year span, or something in between? Without this information, any discussion of some of the other methodological problems that plague "then and now" studies is somewhat irrelevant. We cannot hypothesize posside differences in age or grade status; we cannot question changes fis socioeconomic makeup of the schools; we cannot gain any information via a critical examination of the validity of the tests used.


Finch and Gillenwater (1949) utilized the test results of .144 Springfield, Missouri sixth graders in 1931 and 198 comparablesubjects in 1948. The Thorndike-McCall Reading Scale, Form 3 was used with both groups. The test, itself, state the authors, "had been designed especially to measure pupji's ability to understand meaning of words, sentences and paragrap.as." The test puts a premium on comprehension and has a "high upper limit of difficulty."

Finch and Gillenwater, more than many other authors, attempted to take into account factors that might influence the results. They report. chronological ages for both groups in median months and conclude that the 1931 group was 1.56 months older than the 1948 group. They consider transfers from other schools that might easily affect any conclusions concerning reading achievement in Springfield and report the percentage of chtldren born in Springfield, in Missouri, outside Missouri, and other unknown places. In addition, they consider the occupations of the subjects' fathers for a determination of change in socioectnomic status of the subjects. There was little difference between the two groups as result of comparing occupational classifications, or in regard to the other variables. The authors conclude that even "test-wiseness" probably could not have contributed to anny dains reported, since, after searching school records, they concluded that the 1931 group was as "familiar with objective tests as the 1948 group. ${ }^{*}$

As reported in the accompanying tables, the mean score for the 1931 group was 22.54 while 23.32 was the mean for the 1948 group.

The standard deviation for the 1931 group was 4.02 wilile for the 1948 group it was 6.32. Since Finch and Gillenwater do not report any kind of statistical analysis of their data, project persomel performed a t-test for differences in means between the mean for the 1931 group and the man for the $1948^{\circ}$ group. Differences were not statisticaily significânt. Finch and Gillenwater conclude that "the resulting scores of the two groups of pupils show that in the schools being studied the average sixth grader of 1948 is a slightly better reader than the average sixth grader of 1931." This difference is "reasonably good evidence that the teaching of reading in Springfield is now more successiful in producing the outcomes we have measured than it was seventeen years ago. ${ }^{\square}$

Perhaps the major Ifmitation of this study is the size of the experimental populations. Granted, a study that took into account as many variables as this one did and utilized a considerably larger sample would be a major undertaking. But we are limited in how much we can generalize from such a small sample. The only other consideration is that of the validity of the test for the 1948 group. "

Burke and Anderson (1953) studied the achievament.of pupils in grades one through six in Ottawa, Kansas. They compared the achievement of p 62 pupils in 1939 with that of $216^{\circ}$ pupils in 1950 on the Metropolitan Achievement Tests. Burke and Anderson obtained scores in reading, arithmetic, spelling,

English, history, and geography.
For both samples, Burke and Anderson looked at the subjects' backgrounds and concluded that subjects in both groups "were from homes of the laboring class of people as well as from the middle class of people." Perhaps the greatest difference between the two groups, according to the experimenters, was the lack of kindergarten experience for the 1939 group. Total school population and city population remeined approximately the same for the two groups. Different forms of the Metropolitan Achievement Tests were used for the two groups. All scores were recorded in grade equivalents and reported in mean grade equivalents.

The study concluded that there was no "significant difference in mean grade equivalents for the test results in: (1) arithmetic, spelling and reading for grade two, (2) reading for grade three, (3) English and spelling for grade four, (4) reading, English and spelling for grade five, and (5) history and. geography for grade six." The• 1939 group attained a higher. level of achievement than the 1950 group in (1) numbers and reading for grade one; (2) arithmetic for grade three; (3) literature for grade five; and (4) arithmetic and literature for grade six. The 1950 group attained a higher level of achieve-. ment than the 1939 group in (I) reading for grade four; and history and geography, for grade five. Thirteen comparisons made between two groups showed no significant differences in mean grade
équivalents. Eleven comparisons revealed significant differences in favor of the 1939 group, while only three comparisons showed significant differences inf favor of the 1950 group. The authors: final conclusions, however, held that there was very little difference between the two groups.

While Burke and Anderson did attempt to consider some of the variables that affect "then and now" studies, their conclusions are somewhat confusing. 'They conclude that there was no significant difference between the 1939 and 1950 groups, but 'their data seem to indicate that the 1939 group had a slightly higher level of achievement than the 1950 group.

Miller and Ienton (1956) studied the reading achievement of a total of 1,828 children in Evanston, Illinois. Their subjects included fourth graders for the years 1932 and 1952; third and fifth graders for the years 1934 and 1953, and eighth graders for the years 1933 and 1954. The authors state that "the population has remained ${ }_{\text {s }}$ relatively stable during the last twenty-five years. The area contains a cross section of people of different races and of varied social and economic status." The authors utilized the 1929 edition of the New Stanford Achievement test for the fourth grade study; two levels of the, 1933 edition of the Metropolitan Achievement Tests were selected for the third and fifth grade study, and the eighth graders were tested with the 1933 Stanford Achievement Test.

Although these tests were ouṭ of print, exact copies of the original tests were obtained with the permission of the World Book Company. Tables are included with the study that report test scores and subtest scores, as well as chronological age, IQ, and grade equivalents.

1 Third graders were tested for reading completion, paragraph meaning, and vocabulary. In each instance, the mean grade equivalents of the 195 group exceeded those of the 1934 group. Fourth, fifth, and eighth graders were tested in(reading comprehension and vocabulary. In each instance, the scores of the later groups exceeded the scores of the earlier groups. See Tables $3^{\prime}$ and 4.

Partlow (1955) studied both reading and arithmetic achievement in an effort to ascertain the effectiveness of education in Canada. Partlow concentrated his research in the city of St. Catharines. All pupils in grades five through eight ( 25513 ) had been tested'in reading comprehension and reading vocabulary in 1933. "In 1953, Partlow repeated the procedure and tested all fifth through eighth graders in the city $(3,018)$ with the same test instruments.

Partlow utilized the Thorndike-McCall Reading Scale for the Understanding, of Sentences (1920 ed.), Form 2; The Dominion Group Àchievement Test, Part I, Paragraph Reading, Grade Eight, Forms $A$ and $B$, and unnamed tests of general vocabulary. He found an increase in reading comprehension, but results were much more
varied in vocabulary. He concluded from the data that:
(The total evidence reveals clearly that there was no decline in Reading standards in St. Catharines Public Schools, but rather that there was a significant over-all improvement at the end of the period.

Fridian (1958) compared reading test results at the same school for the years 1940 and 1956. Her subjects consisted of all.students, grades one through seven, at the St . Boniface parcchial school in Lafayette, Indiana. Fridian utilized the Gates Reading Tests for her study. For grade one, scores are. reported for word recognition, sentence reading, paragraph reading, average reading, and range. For grade two the same information is reported except fors scores in sentence reading. For grades three through seven scores are reported for appreciating, sïgnificance, predicting outcomes, understanding directions, noṭing details, average reading, and range. In seven measures of average reading acros,s the seven grades, the 1956 students achieved higher scores except for those in the sixth grade. The author states that the "conclusion is warranted that the pupils of the school investigated in 1956 read better than the pupils enrolled in the same school in 1940." She goes on to say that "we may conclude that the teaching of reading in the school is more effective now than. it was in 1940 since the difference in intelligence between, thegroups was non-significant (p. 405)."

The major weaknesses in this study pertain to the lack of
information about the subjects and the tests utilized. Fridian does not tell us anything about the socioeconomic background of the students in the study nor does she report the total numbef of 'students involved.

Gates (1961), in the process of renorming the four batteries of the Gates Reading Test, studied reading achievement over a twenty-year period. In 1937, 107,000 children were tested in order to compute norms for his series of reading tests. With better and more accurate sampling procedures, Gates tested only 31,000 children in 1957 for purposes of computing new norms for the tests. "At both times," says Gates, "the pupils tested as the 'standardized population' were selected to be geographically, economically, intellectually, and educationally representative of the U.S. at large (p. 49)." Gates' data are reported in Tables 13 and 14 .

In comparing grades, it was observed that between grades two and six, the 1937 chịldren "demonstrated more advanced reading abilities than did the comparable 1957 children (p. 3)." But Gates found that there was a large discrepancy between the two groups in chronological age. When the two groups were compared by chronological age, the 1957 children were superior in reading ability. See Table 12 .

## TABLE ì

Average Age, in Years, and Months, of the $195^{\circ} 7$ and 1937 Standardization pupils at Specified Grade Positions







## Gates concludes:

> In this writer's view, a conservative estimate is that today's children achieve, after five,yeans attendance in elementary schools, a level of reading ability'that is better than a half year in advance of pupils of equivalent intelligence, age, and other related factors twenty years ago." (p. 50 )

This statement, at least in light of statements by researchers. doing similar research, is bold indeed. This marks the first study in which an author has attempted to place any kind of grade level value on the upward trend in reading achievement. Bradfield (1970) studied the reading achièvement of 86 fifth graders from a rural elementary schooi in a California farming community for the years 1927-1928 and 1963-1964. He attempted to analyze the change in the community, and thereby the change in experimental samples from one time period to the next. He analyzed fathers' occupations for the two groups (according to Havighurst's model) and foind a slight increase in the uppermiddle class socio-economie group and a decrease.in the upper-lower-midale class group from 1927 to 1964. But fort ehe most part, differences in socio-economid levels were negithotice.

Bradfield utilized the Los Angeles Elementary Readind. nest, Form I, which was still available at the time of " mean score for the earlier group was 22.94 while for"the latier group it was 24.67. The author states that "the statistical analysis indicates no significant difference between the two
groups in reading achievement.". Bradfield dnáws no real conclusions from the study on the basis that "drawing specific conclusions from studies of this nature may well lead to the error of implying simple factual evidence to data, which are in reality highly "complex ${ }^{" 1}$ In truth, one would be wise to draw no specific con. ciusions from this study simply on the basis of the inadequacy - bf the size of the two groups.
$\therefore$ Surmaries of Research on Trends in Reading Achie vement $\therefore$ Another source of information concerning the effectiveness of reading instruction and the status of reading achievement is summaries of related research. Often, education professionals, well-known for their work in specfific areas, will compile a review of research on a.given topic. The information they report, as well as their conclusions concerning/their review, are important. Five such sumaries, were obtained from the literature search, four of which are described in this section. All "then and now" studies of reading achevement reviewed in these sumnaries have been described previously in this/paper.

The authors of these reviews; seemed to be motivated to review the research in light of extensive criticism being leveled at the educiational system in this country. Witty and Coomer (1951) cite ample data fram the seven studies they review to supporit the assertion that reading achievement is increasing. They mention the fact that in 1915, for example, only 71 per. cent of the students who took' the New Yorx Regent's Examination' Were successful,
while in 1947, 84 per cent of the students taking the exam passed.
An interesting aspect of this review is its reporting of a survey taken in the summer of 1947 which was repeated again in 1959. In all, 500 teachers, administrators, and supervisors attending summer oonferences were asked to state whether they believed that reading ability in our schools was equal, superior, or inferior to that of pupils five, ten, or fifteen years ago. From a total of 500 responses of educators with five or more years experience, 80 per cent "concurred in indicating that the reading ability of students at the present time is equal or superior to that of students five or more years ago." (p. 455) The authors, themselves, conclude their article by stating that based on their review of the literature, "instruction is as successful today as it was at any period in the past." (p. 457)

The National Education Association (1951) published ${ }^{\$}$ report entitled "The Three R's Hold Their Own at the Mid-century." The purpose of this study was to assemble and report results of standardized testing programs conducted in city schools during the previous thirty years. A great deal of data is presented in the feport in table form. However, the report stresses that the inferpretations and conclusions reached are only fgeneral.

Briefly, the three major conclusions of the report are:
.1. The general impression derived from these reports is that present day pupils for the most part equal, and often excel the achievement of pupils in similar grades in the past.
2. Changes in t.le average intelligence of high-school pupils from about 1920 to date (1950) show no definite trend upward or downward, according to data available.
3. Comparisons sver a period of years show that the more recent groups have slightly greater average ability than did the earlier groups. This increase in average ability holds true in spite of the increased enrollment in high schools which tends to bring into schools a larger proportion of students in the lower ability range.

Another National Education,Association report entitled "Comparative Achievement of Pupils Today and.Yesterday," (1952) deals with general educational achievement. This report reviews four studies that have been previously reviewed in this publication.
"In addition, the paper cites research that involves subjects as far back as 1890. Much of the research supports the idea that pupils today are not inferior in intelligence or achievement to those of an earlier period. In fact, much of the research notes trends in the opposite direction. Oric of the reviews included in the NEA report is Leonard and Eurich's (1942.) summary of 154 studies. Their study evaluated newer educational programs tin comparison to older, more conventional programs. It was found that "pupils trained by newer-type methods achieved as much or more in basic skills and knowledge and did it in less time than pupils trained by conventional methods (p.12)."

The NEA report also reviewed Tilton's study of Army achievement test scores. Tilton compared achievement lest scores of men in the army during World War I to those of World War II inductees:

In twenty-five years after World $\dot{\text { Wiar }} I$, the median score for World War I men became the lower quartile for World War II men. In the conclusion to the NEA study, the authors describe what they feel is a limitation of this type of study, that is, that tests were prepared for students who were much different than the later groups tested, and further that the tests did not reflect changes in curriculum or methods of teaching. Today's children, according to these authors, are thus at a disadvantage. The report goes on to state that " the studies reported... do not confirm the belief that the average ability of high school pupils is lower today than in"the past. If anything, the change is small, and upward rather than downward (p. 24)." The final conclusion of the report states:

In fundamentals, today's pupils are superior to
the pupils of the past. They. now read more books
more rapidly and with more understanding. (p. 24)
Geberich (1952) reviewed seven studies previousiy reviewed in this report. His purpose was to determine if "today's schools are $\imath^{\prime} \quad$ less efficient than were the schools of some years ago in teaching pupils the basic skills of reading (p. 345)." Geberich concluded that: 1) today's schools are not less efficient than schools of years past in teaching reading; 2) that modern or activity schools are not less efficient than are conventional schools in teaching reading; and 3) that pupils educated in progressive schools are in no way retarded in reading in later educational experiences.

Accompanying this publication is an editorial comment by the editor-in-chief of the Phi DeIta Kappan, Rolfe Lanier Hunt:
"After reviewing the facts, we believe more children are being taught to read better today than ever before. (p. 3li山)"
IV. Problems and Variables Related to "Then and Now" Studies

Kany of the problems and variables related to "then and now studies have been referred to in the description of the indiFidual studies. In the systematic investigation of any question, research design and the control of confounding variables is important. Biat due. to the very nature of the studies discussed here, the element of "time becomes the real nemesis. In order to ascertain any. change in reading achievement, each study has to analyze reading achievement at two points in time--preferably with a period of considerable years separating the collection of data. However, elements like changing attendance laws, changing promotional policies, changing'socioeconomiastatus of pupils in given geographical areas, and so on, require educators to question and qualify results to such a point that any generalizations they might make could be entirely vaitid.
, The trend toward uniyersal education has brought to the intermediate school and the high school, pupils that in past years may have withdrawn during their elementary school years. This trend has been fostered by a great many things, but is a reflection
of our changing attendance requirements and laws. Gates points out in his study of reading achievement that the "nonacademic" children, children with intelligence quotients from 75 to 90 , are remaining in school for increasingly longer periods of time due to our increased skill in managing and understanding these. children.

In addition, in recent years there has been a trend away from 'promoting pupils on the basis of ability in reading and other subjects. Our current promotional policies are based mainly on chronological age. Nany education writers have suggested that the policies of this system have served to. lower the standards of our schools, and populate the schools with more and more children of below average ability. This idea has originated the mach accepted generalization that reading achievement has decreased and our children are not learming as mach as they once did.

Theretane many other confounding variables related to. time. In order to insure matched groups on various scales such as socioeconomic status and the like, experimenters collected data from the same schools or school systems. Obviously, collecting data is much simpler this way. But in the case of "then and now" studies, the intervening years served to change the schools and their populations. One need only look at national norms for a given standardized test apd then the city-wide results for a city like New York, Chicago, or Los Angeles. City-widé results
are almost universally lower than the national norms. Very simply, the sociological make-up of individual schools and neighborhoods is changing dramatically. To assume that two groups separated by twenty years are similar in all relevant aspects is unrealistic. Some; authors like Bradfield attempted to analyze the sociological makeup of the communities in which they were working. But this proves to be quite an unwieldy task and very probably useless when: the samples are exceedingly small.

Another consideration in assessing this research is the test instruments used in the various studies. Several of the authors points up the fact that it is important to use identical tests with both groups. In many cases, test data were found, and experimenters went to great lengths to obtain the same test so that it could be administered to a more recent student population. This sounds acceptable on the surface, but it leads us in reality, to still another problem: To what extent is the test used with the early group valid for the ${ }^{\circ}$ later subjects? Over the past few decades our elementary and high school curricula have undergone a great deal of change. Therefore, many feel that the earlier groups in each of the studies have had the advantage when identical tests were used. Caldwell and Courtis were the only researchers who tried to account for this factor. They chose thirty questions from the original exam that they considered valid for the later group and compared the two groups on that basis. This procedure seems to
alleviate some of the problems of invalidity associated with the measuring instrument.

A final consideration in reviewing the research data that is available to us is that of differences in age and grade status. Gates looked at the reading achievement of separate groups of pupils separated by twenty years. He, and other experimenters, found that when they compared the groups by grades, invariably the earlier group was higher in reading achievement. But when Gates compared the groups by chronological age rather than grade In school, the latter group appeared to be higher in reading achievement. Gates deduces that:

The composition of the grade and classroom groups seems to have changed greatly during the two decades covered by this report. The school "grade" has become a very different entity. Today's grade five, for example, is composed of children who are eight to ten months younger and who have been in school approximately eight to ten months less, and it contains a considerable number of children who would have been in grades four or three or even grade two in yesterday's schools, or would have dropped out entirely. (p. 17)

One overriding difficulty in comparing two groups over time is the sele ${ }^{\text {tion ion }}$ of variables on which the samples should not differ and those on which they may differ without invalidating the comparison. Gates, for instance, found his 1957 sample to have slightly higher IQ scores than his 1937 subjects. This ! could "explain" why the later group obtained somewhat higher reading scores. If, however, higher scores on intelligence tests
are characteristic for any sample of the 1957 students, we should not interpret the difference in IQ's as creating a "mismatch" between the samples. Similar arguments can be advanced for other variables. On the other hand, a study of students in innercity New York using samples in 1930 and 1960 in which population shifts were not accounted for obviously neglected to control a very relevant matching variable.

Few, if any, of the researchers interpreting data in "then and now" studies deal with this protlem of determining on which criteria their saples.are or are not allowed to differ. Gates is a notable exception to this generalizatior.
V. Summary Statement and Statement of Conclusions:

Admittedly, the vast amount of data covered by the research reported here, is at best, diverse. In the interest of clarity, summary material concerning the research itself will be presented simultaneously with the authors conclusions, concerning the question, "Is Reading Instruction Improving?" This will be accomplished by discussing the research in terms of three discreet..categories:,

1. Early "then and now" studies not involving reading achievement per se.
2. Individual studies of "then and now" reading achievement.
3. Various summaries and reviews of individual "then and now" studies.

Early Studies on Trends in Genéral Achievement. As stated .earlier, 'a total of sixteen measures of various academic achievement
ranging from philosophy to mental arithmetic were proposed in the six representative studies. In time, these studies spanned "a 102. ear period; in geography, the studies included two large eastern seaboard cities, two midwest cities and the state of Florida; and in academic levels, the studies covered grades four. through nine. A total of slightly more than 33,000 school pupils were involved in the six studies.

These studies, with all their inherent research problems; seem to be pointing out a clear trend in American education: it. is improving. The studies, however, leave us somewhat.at a loṣs when we try to determine what in American education is improving. It is difficult to single out any one discipline (e.g., science, social studies, etc.) and state that it has improved. Furthermore, by no means can we state with any strong degree of assurance that because fourteen of sixteen measures of achievement in content areas showed gains, reading achievement has improved. We can only infer that if general achievement is increasing, the probability that reading achievement is also increasing is high, and the probability of the reverse is low.

Studies on Trends in Reading Achievement The thirteen studies in this section have a much broader range in terms of populations and communities than did the earlier studies. Geographically, the range is not what one might expect, with six studies falling in the central and midwest portion of the country, three in California, one in New York, and one in Ganada.

The South was not represented at all, except in two studies that utilized national sampling techniques. The grade level of subjeots varies from grade ohe to grade eleven, concentrating -round the intermediate grades. The schools in which the studies \% re conducted ranged from small rural to large city schools. Of the thirteen studies, all but one showed at least a slight overall gain. The one exception was the study by Boss in which measures of reading achievement were based largely on oral rëading which bețween 1916 and 1938 had been increasingly deemphasized in the public schools. This is not to say that ail gains were statistically significant, they weren't. In fact, all but a few researchers failed to analyze their results statistically, but two in particular (Burke and Anderson; Bradfield) stateḍ clearly that the gains they observed. were not statistically significant. Many authors were also somewhat hesitant to attach any eduçational significance to their findings. It is noteworthy that three studies (Worcester and Kline; Miller and Lanton; Fridian) that sreported reading achievement across almost all grades and various subtasks of reading are yery, convincing. These three studies reported twenty-seven gains out of twenty-eight instances across grades* and feading subtasks.

Another point to consider is the number of school students involved in these nineteen studies. Although an 'exact number of participants is impossible to compute'since some investigators did not report this data, approximately 930,000 students were tested.

Summaries and Reviews. There have been several reviews of "then and now" research, but onily four were considered to be worthwhile to report for the purposes of this ${ }^{\circ}$ paper. Witty and cormer conclude their review of seven studies by stating: "reading ability of students at the present time is equal or superior to that of students five or more years ago...Instruction is as successful today as it was at any period in the past." (p. 457)

Two studies by The National Education Association follow Witty and Coomer. The first, "The Three R's Hold, Their' Own at the Midcentury," by its titile indicates the stance the paper takes $\rho$ on the status of reading achievement. (The paper . puts forth the opinion, "that present day pupils for the most part equal, and often excel the achievement of pupils in similar grades in the past," (p. 5) and that there is a "slightly gireater average ability in students of later groups when compared to earlier students "over a period of years."

The second NEA study, besides reviewing "then and now" sresearch, reports other related and relevant research," including, Army Achievement Test comparisons betr慜, draftees :for World Wars I and II and broad studies of conventioud versus newer-type teaching ; methods and their relationship to achievement. This study concludes by saying that, "In fundamentals, today's pupils are superior to the pupils of the past (p.24)." .

Finaliy, Geberich reviewed seven "then and now" studies. Of the four sumaries, his was the most cautious. He simply states
that today's schools are not less efficient than schools ofayears past in teaching reading.

Final Conments and Conclusions. Before ány conclusions can. be stated, it might be worthwhile to consider again the special problems that plague "then and now" studies. First, the typical problems of experimental design, adequacy of population, and other problems already discussed are encountered.' Beyond that, there are special problems:

1. The trend in universaleducation to keep more students in school for increasing lengths of time.
2. The fact that in many instances the chronologícal age of latter-group children terided to be Lower than of the earlier children.
3. Differences in language and éducational content that render tests used for earlier groups possibly inappropriate for later groups.
4. Changing promotional policies inithe schoois.

It is intriguing to contemplate whate the resultes. and conclusions of all the "then and now" studies might have been had these variables not ontered the picture. It is even more intrinuing sipee each of the four variables mentioned above would givei'ali earlier tested groups in all studies an undeniable advantage in terms of gaiths in achievement!

## Introduction

This çhapter contains a compilation of reading achievement data collected from metropolitan areas across the country. These areas were contacted via questionnaires and were asked, to forward reading achievement data they might shave on students' reading test performance from 1950 to the present.

The selection of the cities followed three steps. First a list of the twenty-seven largest school districts in the country was developed. Secondly, a list of smaller districts was developed; and finally a supplementary list of school districts that were thought to have reading assessment programs but were not included on either of the first two lists was compiled.

## Development of the Sample

The first step was to develop a list of the school systems of the 20 largest cities and request reading achievement data of students since 1950. However, school-districts and cities are not always identical governmental units, as Tables 15 and 16 illustrate. The list of the 20 largest school populations (Table 16) and the list of the 20 largest city populations (Table 15) overiap, but do not coincide: The list was therefore expanded from 20 to 27 , indluding members of all 3 lists (metro area, central city, and school districts) in order to cover a larger geographical area in terms of reading achievement data. For example, number 3 (Hato Rey, P.R.) and number 10 (the state


Table 15 ) was included to represent the southern poprlation more adequately. Table 17 alphabetically lists the 27 school districts finaliy selected for the sample.

Table 15 TWंenty Largest Central Cities

(Sourfce: "Number of Inhabitants," U.S. Summary \#PC (1)-A1, U.S. Dept. of cigmmerce, Census Bureau)

| School District | School Populati |
| :---: | :---: |
| 1. New York City | 1,143,853 |
| 2. Los Angeles Unified | 738,281 |
| 3. Hato Rey, Puerto Rico | 668,520 |
| 4. Chicago City | 53.7,449 |
| 5. Philadeplphia City | 291,494 |
| 6. Detroit City | 266,231 |
| 7. Dade County, Florida | 238,854 |
| 8. Houiston, Isd. | 221,960 |
| 9. Baltimore City | 191,438 |
| 10. Hawaii, State of | 181,147 |
| 11. Dallas Isd. | 161,869 |
| 12. Prince George's County, Md. | 159,491 |
| 13. Memphis City | 148,513 |
| 14. Cleveland City | 145,166 |
| 15. District of Columbia | .144,326 |
| 16. Baltimore County, MD | 133,830 |
| 17. Fairfax County, VA | 133,067 |
| 18. San Diego Onified | 128,489 |
| 19. Milwaukee | 126,690 |
| 20. Montgomery Ćounty, MD | 125,315 |

(Source: Education Directory, 1971-72 Public School Systems, DHEW (OE) \#72-107, National Center of Educational Statistics)

Trable 17 Final List of the Largest School Districts to be Contacted

1. Atlanta, Georgia
2. Baltimore City, Maryland
3. Baltimore County, Maryland
4. Boston, Massachusetts
5. Chicago, Illinois
6. Cleveland, Ohio
7. Dade County, Florida
8. Dallas, Texas
9. Denver, Colorado
10. Detroit, Michigan
11. Fairfax County, Virginia
12. Houston, Texas
13. Los Angeles, California
14. Memphis, Tennessee
15. Milwaukee, Wisconsin
16. Montgomery County, Maryland
17. Newark, New Jersey
18. New York, New York
19. Philadelphia, Pennsylvania
20. Phoenix, Arizona
21. Pittsburgh, Pennsylvania
22. Prince George's County, Maryland
23. St. Louis, Missouri
24. San Diego, Califormia
25. San Francisco, California
26. Seattle, Washington
27. Washington, D.C.

Data gathering for these twenty-seven school districts followed three steps:

1. Identifying and contacting the school superintendents;
2. Determining if and when reading achievement testing had been done;
3. Determining if reports of the testing were available and securing copies of these reports.

The school-superintendents were identified through state educational publications. On September 14, 1972 explanatory letters and questionnaires (See Appendix for sample questionnaire) were sent to the superintendents of each of the 27 selected districts. A follow-up letter was composed which requested copies of availabile reports and was, to be sent out as the questionnaires were received. Reminders and second copies of the questionnaires were sent to those who did not reply to the first round of inquiries.

Because of slow returns and a desire to have a broader coverage of schools included in the sample, 73 smaller school districts were added to the sample to bring the sample size to 100 . These districts were selected to represent urban areas in every state, in different parts of each state. All of the previously omitted cities from Table were included and whenever possible, cities of more than 500,000 persons were selecteḑ. However, many states--e.g. Alaska, Idaho, Iowa, Oregon, Vermont, etc.--have no cities that large. In such cases, the largest school districts in the states were selected. This list was then expanded by contacting by letter reading experts and university
professors in various parts of the United States asking them if they could suggest or recommend any school districts that might have data available regarding reading achievement over the past 10 to 20 years. Data collection followed the same steps as for the twenty-seven largest school districts:

Table 18 sumarizes the returns from the questionnaire. The table is diyided into $2 \cdot$ sections: the first describes the return from the 27 largest schoal districts in the country; and the second describes the return from the 73 smaller school districts. Checks in the columis indicate:

1. the questionnaire was returned;
$\because 2$. the district reported doing testing;
2. the district pubifished summaries of testing resulfs;
3. coniés of test results were received.
(a) Largest School District Response

The response was proportionally best from the 27 largest cities. Questionnaires were returned by 17 of the 27 ( $63 \%$ ) and 16 (59\%) of them said they had conducted reading achievement tests in the last 2 decades. Seven ( $26 \%$ ) responded to requests for șumary reports. Of these, 5 (Los Angeles, New York, Houston, Detroit, and Milwaukee) were primarily urban districts and 2 (Dade, Florida and Montgomery, Maryland) represented whole counties that could be characterized as suburban. The, east coast, west coast, midwest, south, and southeast are represented by this sample.
Table 18 Responses From the Largest School Districts


## ${ }_{-1}^{-68} \quad i 8$

Table 18 Response from.Schools (cont'd)

Table 1



$82$
(b) Smaller School District Response

From the 73 smaller school districts/cities, 28 ( $38 \%$ ) replies $r$ were received, and 25 ( $34 \%$ ) reportéd testing. However, only 12 (16\%) said they did summaries; and only 5 ( $7 \%$ ) made summary reports available. Again these are from Aidely separated parts of the country: Anchorage - Boroagh, Alaska; Jonesboro, Arkansas; Dival County, Florida; Worcester, Massachusetts; and Tacoma, Washington.
(c) Overall Response

Overall, there was a $45 \%$ return of the questionnaire. 'Of the respondents, 40 repoṛted testing; 25 published summariés; and sent data. These reports represent districts fromiurban, puburban, and even rural districts in all geographic areas of the country. According to the returng, $89 \%$ of the school districts responding tested for reading achievement 'by 1971. Of these, 35 described their reading assessment prograris in some detail.

As previously stated, achievement data were received from 12 districts or systems. However, since trends in reading achievement between 1950 and 1971 would not be discernable from systems reporting only one, two, or three years data, a decision was made to report only on systems making achievement data available over at least a four year period.

Six school sys'tems, furmished achievement data for a period of four years or more. Following, then, is a description of each testing ..
program and the achievement data that were made availabe for these - six school systems. Several school systems requested that they not be-named in a report of achievement data, hence the systems are lettered A thrphgh F. Of the six systems, two are relatively ŝmall, two are medium sized systems, and two represent large cities; two systems:are located in the northwest portion of, the United States, one represents the midwest, one represents the northeast, one represents the $e_{4}$ southeast, and one represents the southwest. The population for each of these, schaol districts is, given in Table $\frac{1}{8} 9$
$\frac{\text { System } \cdot \mathrm{A}}{f}$
System A has a comprehensive testivg program; between 1962
and 1971; the Iowa Test of Basic Skitis was used in grades 3 through
9. "The school district switched to the SRA. Achitevement pests in 1972.

In addition, system A reports that the Stanford Achievement Test has been ased with grades one and 2, however, "due to difficulty in. arriving ắ ${ }^{\text {a }}$ tótay reading score, " this data was not formarded. Finally, system A reportik thatiotween 350 and 500 stradents were tested at each grade lèvel" each year. No information was ayailable" on how the students "were selected.

Table 19 Populations for the Six School Districtsi/Reported intthis Chapter:

Table 20 Average creade Equivalents for Students in Grades 3 Through 9 in System A on the ITBS; (only total test grade equivalents are reported; no information on forms used is given):

| Year | Gr. 3 | Gr. 4 | Gr. 5 | Gr. 6 | Or. 7 | Gr. 8 | Gr. 9 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1962 white <br> (Midyear) black  | $\begin{aligned} & 3.8 \\ & 2.9 \end{aligned}$ | $\begin{array}{r} 4.7 \\ 3.3 \\ \hline \end{array}$ | $\begin{aligned} & 6.1 \\ & 4.2 \end{aligned}$ | 7.2 5.4 | 7.7 6.2 | 8.9 6.5 | $\begin{aligned} & 9.3 \\ & 7.4 . \end{aligned}$ |
| $\begin{array}{ll} 1963 \\ (\text { Dec. }) & \text { white } \\ \text { black } \end{array}$ | $\begin{aligned} & 4.0 \\ & 2.8 \\ & \hline \end{aligned}$ | $\begin{array}{r} 4.6 \\ 3.9 \\ \hline \end{array}$ | $\begin{aligned} & 6.0 \\ & 4.4 \end{aligned}$ | 702 7.2 | 8.0 6.1 | 8.6 7.0 | 9.2 6.9 |
| $\begin{array}{ll} 1965 & \text { white } \\ \text { (May) } & \text { black } \\ \hline \end{array}$ | $\begin{aligned} & 4.4 \\ & 2.8 \\ & \hline \end{aligned}$ | $\begin{aligned} & 4.62 \\ & 3.1 \\ & \hline \end{aligned}$ | $\begin{aligned} & 5.6 \\ & 3.8 \\ & \hline \end{aligned}$ | $\begin{array}{r} 6.7 \\ 4.7 \\ \hline \end{array}$ | 7.7 5.5 | $\begin{aligned} & 8.7 \\ & 5.8 \end{aligned}$ | 6.6 |
| 1967.(May) , | - | 4.9 | - | 6.6 | - | 8.3 . | - |
| 1968 (May) | - | 4.9 | - | 6.7 | - | 8.2 | $0^{-7}$ |
| 1969 (May) | - | 4.9 - | - | 6.7 | - | ! 8.2 | - |
| 1970 (May) | 4.1 . | 4.7 | 5.8 | 6.8 | 7.6 | 8.2 | 8.7 |
| $1971 \text { (May) }$ | 4.1 | 4.9 | 5.8 | 6.7 \% | 7.6 | 8.8 .5 | 8.7 |

Table 20. reports total test performance in gradé equivalents on the Iowa Test of Basic Skills between 1962 and 1971. Because scores of white 手tudents and black students are reported separately for 1962 through 1965, trends in achievement are somewhat difficult to "isolate". Data are. available over an 8 year period for grades $4 ; 6$, and 8 however. Grade 4 achievement over this time period is on the rise. Grade equivallents reported in the early years are, surpassed beginning in 1967, and except for a.slight drop of .2 in 19.70, remain stable for the rest of the period.

Grade 6 performance is good in 1962 and 1963, but shows a marked drop in 1965, particularly in view of ther. fact that the time of testing changed. In 1967, scores of white and black students are combined and a steady rise is indicated in scores until 1971.

Grade 8 performance on the ITBS fluctuates over the 8 year period, reaching a grade equivalent score of 8.5 in 1971 . It is difficult to - assess eighth grade achievement, especially in light of ninth grade achievement reported for 5 different years. Ninth grade achievement is only slightly higher than eighth grade achievement, and in 1971 for example, is only .2 grade equivalent higher thatn eighth grade.

* The data from system, $A$, it should be noted, is more than just reading achievement data. It is data from the ITBS that covers reading, arithmetic, language skills, and work study skills. Therefore, specific inferences about reading achievement are limited.
$=\frac{\text { System B }}{T}$
System B reports a testing program utilizing the SRA Achievement Series since 1959 in grades 2 through 8. In addition, system B reports that testing' was also done in 1949; 1952, and 1958. However, it is unclear which test's were used these years. System $B$ test scores are reported in median. grade equivalents. No data regarding the students who were tested was forwarded. Presently, the system B testing program is assessing pupils at grades one through 6, according to city wide test reports;

Third grade achievement on the SRA Achievement Series in system $B$ is' reported for the years 1959 through 1971 (for some year's, data are
unavailable). Since the 1971 data are based on an April testing and all the other data on September-October testing, the data for 1971 is not included in the following discussion. Generally, a peaking effect is notable during the middle years of the period, followed by a dropping off of scores to roughly their 1959 level. .

Fourth grade achievement in reading exhibits a steady rise in scores that peak in 1964, then drop off again to the 1959 level. Arithmetic and composite scores appear to rise steadily with no drop off through 1965.

Reading achievement, in firth grade follows the fourth grade pattern. However, arithmetic and composite show. less of an overall increase.

Sixth grade reading achievement. rises steadily, peaks in 1962, and proceeds to drop off markedly in the remaining years of the period, resulting in approximately one half year less in $1971^{\prime}$ as compared to 1959. Arithmetic and composite scores also tics and peak in the middle years, but demonstrate a more gradual and less sizeable dečivine.

Seventh grade and eighth grade data are available for only a five year period. Across each subtext, achievement in both of these grades for the years reported shows a general rise.

Table 21 Grades 3 Through 8 Performance on the SRA Achievement Series
in System B. (*Renormed in 1964)


Table 21 Grades 3 through 8 Performance on the SRA Achievement Series in System B (cont'd)


## System C

System C reported that a city-wide testing program was initiated in 1966 in grades 3, 5, 7, 9, and 11. Table 22 reports achievement data for system C for grades 3, 5, and 7 between 1966 and 1972. Vocabulary, reading, and composite scores in Table 22 are taken from the Iowa Test of Basic Skills. A. renormed version of this test was used in 1972. Verbal and non-verbal achievement scores in Table 22 for the years 1966 through 1971 are from the Lorge-Thorndike Intelligence Test, while these subtest scores beginning in 1972 were derived from the Cognitive Abilities Test.

Table 23 reports achievement data for grades 9 and $\cdot 11$ between 1966 and 1972: 1966 through 1971 data are derived from the Tests of Academic Progress. - In 1972 ninth grade data was taken from the ITBS, ànd"eleventh"graders were no Ionger testedso

Although no information regarding the populations that were tested between 1966 and 19.71 is provided system C reports that achiopiement
data in 1972 in grades 3, 5, 7, and 9 are based on 9293; 9641, 9764, and 9661. cases respectively--over 97 per cent of the total population in those grades. All data in Tables 22 and 23 are reported in median percentile scores.

Grade 3 reading achievement on the ITBS between 1966 and 1972 reflects a fairly steady, decline in performance with the exception . of achievement in vocabulary for 1972. Composite scores for third grade on the same test reflect this same general trend. However, verbal scholastic aptitude as.measured by the Lorge-Thorndike Intelligence Test until 1971 is very stable, and non-verbal scholastic aptitude scores indicate a ŝlight increase in achievement.

Vocabulary scores for fifth graders over this period demonstrate enough fluctuation that no trend is discernable; reading achievement shows a marked decline between 19.66 and 1971 that appears $\ddagger 0$ be on the rise for "19ำ2. Composite scores for the ITBS follor the same pattern as reading achievement scores: a slight but steady decline. The higher scores in 1972 were obtained on a renormed.test. Verbal șcholastic aptitude scqures aìso reflect a steady decline, while nonverbal scores conversely exhibit a slight increase.

Seventh grade reading achievement shows little change from 1966 through 1971. Scores are somewhat depressed in the intermiedĭ̉ate years. Verbal scholastic aptitude scores fluctuate somewhat, while nón-verbal scores appear to be rising.

Ninth grade reading achievement is steady until ! 1971 when performance drops off slightly. Math and composite scores on the ITBS seem to indicate a slight downward trend. Verbal achievement on the

Test of Academic Progress is stable ! till 1970; then turns downward, and rises sharply in 1972 . Non-terbal achievement reflects an opposite situation with a great deal of fluctuation and finally an upward trend in 1970-71 that falls off sharply in 1972.
$\int^{3}$ Since twelfth graders were tested in 1966 rather than eleventh graders, and test data were collected from only 5 school's in 1970 , total eleventh grade achievement trends are more difficult to determine. However, reading, math, and composite tes't performance appear relatively stable until 1971, when they drop sharply. Verbal achievement is fairly stable throughout, "while non-verbai achievement demonstrates a considerable rise over the period:

Table 22 Aghievement. Data from System C for Grades 3, 5, and 7 on the Iorge-Thorndike Intelligence Test, the Iowa Test, of Basic Skills, and the Cognitive Abilities Test. (All reporfed in median percentiles.).

| Grade |  | Lorge-Thorndike Scholastic Aptitude |  | Iowa Test of Basic Skills |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Year | Verbal | Non-Verbal | Vocabulary | Reading | Compdsite |
|  | 1966 | 71 | 71 | - 65 | 68 | 76 |
|  | 1967 | 71 | 75 | 65 | 66 | 176 |
|  | 1968 | 71 | ¢ 79 | 65 | 66 | 1) 73 |
| 3 | 1969 | 71 | 79 | 65 | 66. | 70 |
| -. | 1.970 | 71 | 77 | $65^{\circ}$ | 63 | -73 |
|  | - 1971 | 71 | . 79 | 62 | 63 | 73 |
|  | *1972 | 71 | 67 | 69 | 63 | 73 |
|  | 1966 | 71 | 79 | 70 | 64 ! | 71 |
|  | 1967 | 69 | 79 | 67 | 62 | 69 |
|  | 1968 | 67 | 77 | 70 | 62 | 169 |
| . 5 | 1969 | 67 | 79 | $65^{\circ}$ | 60 | 67 |
|  | 1970 | 69 | 83 | 67 | 60 | 67 |
|  | 1971 | 67 | 83 | 69 | 1.57 | 67 |
|  | *1972 | 71 | $\because 69$ | 65 | . 62 | 70 |

*1272 verbal and non-verbal scores derived from-the, Cognitive Abilities Test.

Table 22 Achievement Data from System C for Grad, 3, 5, and 7 (cont'd)

| Grade | Year | $\frac{\text { Lorge-Thorndike }}{\text { Scholastic Aptitade }}$ |  | Iowa Test of Basic Skills |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  |  |
|  |  | Verbal | Non-verbal | Vocabulary | Reading ${ }^{\prime}$ | Composite |
|  | 1966 | 69 | 75 | 69 | 59 | 66 |
|  | 1967 | 69 | 75 | 69 | 59 | 64 |
| * | 1968 | 71 | 79 | 65 | 58 | 64 |
| 7 | 1969 | 71 | 79 | 62 | 56 | 62 |
|  | 1970 | 69 | 84 | 67 | 59 | 62 |
| - | 1971 | 67 | 83 | 67 | 58 | 62 |
|  | * 1972 | 69 | 65 | 68 | 63 | 70 |

* 1972 'verbal and non-verbal scores derived from the

Cognitive Abilities Test.

Table 23 Ninth and Eleventh Grade Achievement Scores in Median
Percentiles in System on the Tests of Academic Progress and the ITBS.

| Grade | Year | Scholastic Aptitude |  | Reading. | Math | Composite |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Verbaly | Non-verbal |  |  |  |
| 9 | 1966 | 69 | $\because .71$ | 65 | 71 | n.d.a. |
|  | 1967 | 69 | $\cdots \cdot 69$ | 65 | 71 | 69 |
|  | 1968 | 6, 69 | 73 | 65 | 67. | 65 |
|  | 1969 | 69 | 75 | 65 | 71 | 69 |
|  | 1970 | 67 | 79 | 65 | 67 | 65 |
|  | - 1971 | 65 | 79 | 61 | , 67 | $\cdots .65$ |
|  | 1972 | . 71 | 71 | .61 | n.d.a. | - 65 |
| . | *1966 | 83 | $71-\mathrm{c}$ | 66 | - 65 | 67 |
|  | 1967 | $\cdots 73$ | . 71 | . 59 | 74 | 66 |
|  | 1968 | 75 | 79 | $\bigcirc 59$ | 77. | 66 |
| 11 | 1969 | 75 | . 79 : | 56 | 74 | 66 |
| - | **1970 | 81 | 88 | 59 | 77 | 66 |
|  | $\cdots 1971$ | 75 | . 87 | 52 | 71 | 62 |

${ }^{*}$ grade 12 tested in 1966
${ }^{*}$ data based on 5 schools only.

System D
$\sum_{\text {System• D reported initiating a testing program in 1953. However, }}^{\text {© }}$ this system made available only fifth grade data collected on the Cali'fornia Achievement Test Battery between 1954 and 1960 (See, Table
24). Although the form of the test used was not named, system D reports a change in forms beginining in 1959 to Form W, 1957-Ecition. Systern .D also reports that an "item check" was performed on the new 'form that indisated it was at the same level of difficulty. as the old. form: However, since grade equivalent scores are reported, this is of little relevance for the present f purposes.

In additiơn, system $D$ also reports achievement data on "sixth graders (reported in Table ) between 1955 and 1961. This data consists of subtest scores on the Califormia Achievement Test Battery and the California Mental Maturity Test, 1957.form. The form of the CAT is not reported initiaily; however, the system reportṣ that the 1957 Edition, Form $W$ was us,ed in 1959 and 1960 and that the 1957 Edition, Form Y in 1961.

Although no information on the selection procedures used for choosing the test population was made available, the number used.at - each grade level was large enough to "ensure a reliable group result" according to the school system.

Achievement of fiveth graders on the California Achievement Test in reading; arithmetic', and 'language between 1954 and 1960 áppears to be on the rise. A slight rise in achievement in all three areas is noticeable between 1954 and 1958 ; the sudden rise in scores for 1959 and 1960 migh't be attributable to a change in test forms.

Achievement in reading, arithmetic, and language of sixth graders reflects a very obvious rise. Between 1955, and 1958, this rise is fairly gradual, becoming much more noticeable in 1959 through 1961. Again, this"rise in later achievement could be attributable"ta new test forms.

Table show. that grade 3 achievement between 1966 and 1970 on'the ITBS on all subjests remain relatively stable. A decline, in scores seems eivident dafter 'this point. Approximately the sä̀me pattern is evident in fourth, fifth, and sixth grade achievement data. Tapte 36 Performance on'Stanford Achievement Test of third, fourth firfth;antstith grates for System E.


Sable 26 Median Grade Equivalents for Eighth Graders on the
Stanford Achievement Tests, 1956-1965 (Continued 'from page 89:)

|  |  |  |  | Rea | ng |  | Arit | retic |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Para. | Word | Languaga | Arith. | Arith. |
| rade | Date | Tested | \# of $\mathrm{S}^{\prime} \mathrm{s}$ | Mean. | Mean. |  | Reas: | Comp. |
|  | Fall | 1956 | 6,461 | 8.12 | 8.43 | 8.34 | 8.17 | 7.90 |
|  | Fall | 1957 | 6,146 | 8.65 | 8.83 | 8.05 | 8.48 | 8.28 |
|  | Fall | 1958 | 6,193 | 8.37 | 8.75 | 8.45 | 8.07 | 7.89 |
|  | Fall | 1959 | 6,575 | 8.36 | 8.92 | 8.86 | 8.52 | 8.18 |
| 8 | Fall | 1960 | 8,148 | 8.86 | 9.08 | n.d.a. | 8.61 | 8.21 |
|  | Fall | 1961 | 8,177 | 8.22 | 8.76 | 8.51 | 8.98 | 8.16 |
| ; | Fall | 1962 | 8,943 | 8.18 | 8.83 | 8.94 | 8.93 | 7.98 |
| \% | Fall | - 1963 | 9,011 | 8.21 | 8.86 | 8.62 | 8.53 | 7.97 |
|  | Fall | $\therefore 1.964$ | 9,818 | 8.54 | 8.95 | 8.94 | 8.96 | 7.88 L |
|  | Fall | 1965 | 11,676 | 8.4 | 8.9 | 8.6 | 8.3 | 7.6 |

Table 27 Mean Grade Equivalent Scores of Third, Fourth, Fifth, and Sixth Grades on the Iowa Test of Basic Skills

|  |  |  | Read |  | Arithmet |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Rdg. | Arith. | Arith. | Comp |  |
| Grade | Year | \# of ${ }^{\text {s }}$ s | Vocab. | Comp. | Concepts. | Prob.Sol | Score | Form |
|  | 1968 | 20,104 | 3.67 | 3.86 | 3.97 | 4.09 | 3.91 | 3 |
|  | 1967 | 20,126 | 3.72 | 3.84 | 4.04 | 4.10 | 3.89 | 1 |
|  | 1968 | 15,360 | 3.71 | 3.84 | 4.01. | 4.03 | 3.87 | 4 |
| 3 | 1969 | 20,023 | 3.65 | 3.78 | 3.85 | 4.01 | 3.85 | 3 |
|  | 1970 | 20,649 | 3.72 | 3.82 | 4.01 | 4.06 | 3.88 | 4 |
|  | 1971 | 19,678 | 3.45 | 3.53 | 3.54 | 3.55 | 3.54 | 3 |
|  | 1972 | 19,079 | 3.40 | 3.49 | 3.69 | 3.56 | 3.51 | 4 |
|  | 1966 | 18,966 | 4.51 | 4.64 | 5.02 | 4.96 | 4.80 | 3 |
|  | 1967 | 19,482 | 4.50 | 4.57 | 5.04 | 4.96 | $4.78{ }^{\circ}$ | 4 |
|  | 1968 | 15,014 | 4.55 | 4.62 | 5.05 | 44.97 | 4.80 | 4 |
| 4 | 1969 | 19,431. | 4.50 | 4.61 | 4.90 | 4.91 | 4.76 | 3 |
|  | 1970 | 19,487 | 4.51 | 4.50 | 4.98, | 4.93 | 4.72 | 4 |
|  | 1971 | 19,065 | 4.25 | $4 \cdot 31$ | 4.54 | 4.53 | 4.42 | 3 |
|  | 1972 | 18,647 | 4.13 | 4.14 | 4.52 | 4.24 | 4.27 | 4 |
|  | 1966 | 17,650 | 5.53 | 5.61 | 6.09 | 5.88 | 5.80 | 3 |
|  | 1967 | 17,861. | 5.55 | 5.58 | 5.85 | 5.77 | 5.77 | 4 |
|  | 1968 | 15,392 | 5.59 | 5.60 | 5.81 | 5.74 | 5.77 | 4 |
| 5 | 1969 | 18,310 | 5.469 | 5.53 | 5.87 | 5.73 | 5.70 | 3 |
|  | 1970 | 18,735 | 5.57 | 5.50 | 5.70 | $5.69{ }^{\text {x }}$ | 5.68 | 4 |
|  | 1971 | 18,133 | 5.20 | 5.21 | 5.53 | 5.35 | 5.36 | 3 |
|  | 1972 | 17,921 | 5.26 | 5.14 | 5.27 | 5.13 | 5.27 | 4 |
|  | 1966 | 16,877 | 6.53 | $6.58 \cdot$ | 7.09 | 6.91 . | 6.80 | 3 |
|  | 1967 | 17,367 | 6.45 | 6.40 | 6.62 | 6.71 | 6.62 | 4 |
|  | 1968 | 16,009 | 6.55 | 6.44 | 6.64 | 6.73 | 6.67 | 4 |
| $\because 6$ | 1969 | 18,649 | 6.38 | 6.50 | 6.71 | 6.68 | 6.65 | 3 |
| - | 1970 | 18,136 | 6.49 | 6.37 | 6.54 | .6.72 | 6.58 | 4 |
|  | 1971 <br> .1972 | 17; 865 : | 6.13 | 6.20 | 6.38 | 6.31 | 6.30 | 3 |
| $\cdots$ | - 1972 | 17,467 | 6.14 | 5.96 | 6.02 | 6.10 | 6.11 | 4 |

 8, 10, and 12. Although system F reports that it's testing program has been in operation since 1956, they have made available only data collected between 1966 and $1970^{\circ}$.

The Iowa Test of Basic Skills is utilized in this system in grades 4, 6, and 8; mean grade score equivalents for these grades on the ITBS are reported in Table 28 . In grades 10 and 12 the Sequential fests of Educational Progress are used; mean converted score units are reported for the STEP in Table 29 along with the national means. Particular forms of each test used are not named.

Grade 4 vocabuleary achievement is fairly stable over the 5 years reported on the This drop occurs in the beginning of the period for 1965-1966. The composite fourth grade ac̣híevement scores are stable.'

Sixth grade achievement evidences a more general drop in achievement. A one to 5 month 'drop occurs for all subtests.

Reading comprehension and vocabulary achievement-scores on the IIBS in the eighth grade exhibit a loss of about 5 months' over the' 5-year, period. Arithmetic and composite scores on the ITBS salso demonstrate a downward trend, but not of quite the same magnitude.

Subtest data in reading, math, and science on the STEP test for ${ }^{\wedge}$ tenth and twelfth graders indicate a steady drop in achievement across the board. In evaluating this data, it should be kept in mind that after 1967 the tests were given in June rather than in Ọctober.

Table 28 Mean Grade Equivalents on ITBS for Grades 4, 6, and 8 in System F .

| Year | Grade | Vocabulary | Reading Comprehension | Arithmetic | Composite | Number Tested |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1966 | 4 | 3.3 | 3.4 | 3.5 | 3.5 | 12,398 |
| 1'967 | 4 | 3.1 | 3.2 | - 3.4 | 3.4 | 13,433 |
| 1968 | 4 | 3.2 | 3.1 | 3.5 | 3.4 | 17,347 |
| 1969: | 4 | 3.2 | 3.2 | - 3.5 | 3.4 | 17,836 |
| 1970 | 4 | 3.3 | 3.2 | 3.5 | 3.5 | 17,683 |
| 1966 | 6 | 5.2 | $\because 2$ | 5.1 | 5.2 | 12,334 |
| 1967 | 6 | 5.2 | 5.1 | 4.9 | 5.1 | 12,675 |
| 1968 | 6 | 5.0 | 5.1 | 5.0 | 5.1 | 12,306 |
| 1969 | 6 \%as | 4.9 | 5.0 | 4.9 | 5.0 | 13,823 |
| 1970 | 6/1 | 5.1 | 5.0 | 5.0 | 5.1 | 17,450 |
| 1966 | 8 | 7.2 \% | 7.1 | 6.9 | 7.2 | 11,516 |
| 1967 | --8 | 7.0 | 6.8 | 6.7 | 7.0 | 11,184 |
| 1968 | 8 | .6.9 | 6.6 | 6.6 | 6.8 | 10,712 |
| 1969 | 18 | 6.8 | 6.6 | 6.5 | 6.7 | 11,667 |
| 1970 | 8 | 6.8 | 6.6 | 6.6 | 6.8 | 11,334 |

Table 29 Means in Converted Score Units on STEP Test for Sýstem F Tenth and Twelfth Grades

| - Year | Grade | Reading | Math | Science | Number Tested |
| :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{gathered} \hline \text { October } \\ 1966 \\ \hline \end{gathered}$ | 10 | 279 | 263. | 269 | 12,686 |
| $\begin{gathered} \hline \text { October } \\ 1967 \\ \hline \end{gathered}$ | 10 | 279 | 262 | 268 | -12,841 |
| $\begin{aligned} & \text { June } \\ & 1968 \end{aligned}$ | 10 | 277 | 261 | 267 | 11,504. |
| $\begin{aligned} & \text { June } \\ & \hline \end{aligned}$ | 10 | 275 | 260 | 266 | 10,821 |
| $\begin{array}{r} \text { June } \\ 1970 \\ \hline \end{array}$ | 10 | 274 | 259 | 265. | 10,029 |
| $\begin{gathered} \hline \text { October } \\ 1966 \\ \hline \end{gathered}$ | 12 | 292 | 274 | 279 | *9,755 |
| $\begin{gathered} \hline \text { October } \\ \quad 1967 \\ \hline \end{gathered}$ | 12. | 291 | $273$ | 278 | 10,084 |
| $\begin{gathered} \text { June } \quad 1968 \\ \hline \end{gathered}$ | 12 | 290 | 271 | 277 | 8,498 |
| $\begin{gathered} \text { June } \\ \quad 1969 \\ \hline \end{gathered}$ | 12 | 289 | 270 | 276 | 8,234 |
| $\begin{aligned} & \text { June } \\ & \quad 1970 \\ & \hline \end{aligned}$ | 12 | 288 | 269 | 275 | 7,979 |
| $\begin{array}{r} \hline \text { National } \\ \text { Mean } \\ \hline \end{array}$ | $810$ | 284 | 268 | 275 | - |
| National Mean | 12 | 294 | 276 | 281 | - |

If the major intent of this report was to demonstrate that very few if any hard conclusions about trends in reading achievement can be drawn, the data presented in this chapter would make an ideal case. As it is, however, an attempt will be made to very tentatively surmarize the interpretations of the information presented in this chapter.

It appears that the largest factor inhibiting strong conclusions from this data is absence of information about the stability of the student population tested at each point in time. Table 19 shows the growth of each of the systems from 1950 to 1970. It is quite clear, for instance, that system $B$ and system $C$ have grown at a rate disproportionate to that of the entire nation and in. lesser extent to the growth rate of systems F, E, D, and A. Though "thisisinformation may be of some help in interpreting the data for each school system, one must keep in mind that only quantitative changes in student population are indexed by it. We have no way of knowing what happened qualitatively. The matter of postulating explanations for changes will be dealt with once more in the final chapter. For the moment, only the actual changes will be considered, without attention to why they may have occurred. Overall, it appears as though between 1960 and 1965 there may have been $\mathfrak{z r}$ slight rise in the test performance of the students in most of the school.systems. Generally, however, the ' 1970 level of performance is slightly lower than that of 1960 or 1965 . The actual discrepancies differ from school system to school. system. There are : also some exceptions to this generalization. - In addition, it appears
that the test performance of students in the lower grade levels has not fallen off as much as the test.performance of students in the , higher grades. Stated another way, discrepancies between 1960 and 1970 performance are greater at the upper grade bevels than they are at the lower grade levels.

These conclusions are based on the data of very few school systems. The degree to which these systems are representative of the school systems in this country general is not known. For this reason it is better for the moment to postpone any further interpretation of this data and to revisit the information presented after consideration of the data included in the next chapter.

Before leaving this chapter, however, the problems of collecting test information from cities should be considered.' Obtaining data from school districts is difficult for several reasons. First, because of the criticisms of city schools' reading programs in recent years, major school districts tend to be concerned about confịdentiality. They do not want their test results published. It was the low return .rate from the 27 largest school districts that prompted us to send * questionnaires to 73 smaller districts. But there again we encountered the concern with confidentiality. In fact, from the smaller districts a. lower return rate, and a smaller percentage of published surmaries was evidenced.

More than half of the reporting districts admitted to having published summaries of their test results ( $87 \%$ of the larger district's said they published reports; but only $50 \%$ of the smaller districts did). This seems to be the resklt of a different problem than confidentiality.

1. The smaller school systems may lack the money and personnel necessary to compile and publish test summaries. Responses to requests for reports indicate that, particularly in earlier years and in smaller school districts, there are no published reports and/onthe data are inaccessibly stored, out of print or otherwise unavailable. Hence, of the twelve districts that sent copies of reports, only three (25\%) had (or included) any information before 1960. An equal number sent results for only, the last yean or two.

Three factors suggest that the results from cities can be
compared across time only with extreme caution:
a. changes in tests and testing programs
b. changes in curricula
c. changes in populations *

The first two are common to all phases of studies such as this one. friday's tests neither ask the same questions nor are scored in the same way as those of 1950. A 3.2 grade equivalent score in. 1950 is equal to a 3.2 grade equivalent in 1971 only insofar as the same things are expected of a student at the 3.2 level in 1950 and 1971:

The third factor, changes in the population, however, affects the " urban school districts especially. In the last twenty years, there has been a massive migration of rural people to large cities. Urban populations are growing, but the middle class is moving out to suburbs, charging the socioeconomic profiles of the large city's school popular- , tion. The socio-economic status of students in the largest cities has changed radically.

Even the smaller.eities are experiencing problems of population growth and soció-economic shifts: Stablé school districts are the . exception rather than the rule. Probably the most stable distrìct. ヨớcated was District D, reported above; it is. also probably the smallest least urban district.'

Hence, the most reliable comparisons possible représent a very small proportion of the population and an atypical environment. One hesitates to generalize the results of the programs:

An additional problem in trying to compare the test results is the manner in which they are reported. Districts variously report means and medians, grade equivalents and percentiles: They do not always report how many students were tested or at what time of year. Some or all of these factors may be changed in the course of a testing program, so the summaries must be read carefuliy in every case.

## Chapter III

Reading Achievement in the States

## Introduction

This chapter contains áampilation of reading achievement: data collected from the states. "Originally four sources of data were thought to be useful in collecting information about reading achievement on a state basis:

1. State Education Departments
2. Independent School Data from
the fducational Records Bureau.
3. Cénsus. Data
4. Army Classification Test Results

The introduction to this total roport describes the problems encountered in gathering information from the last two of the above 'sources. Because of these, problems, the information in this chapter is based only or reports from State Education Departments and from the Educational Records Bureau. This chapter will deal with the data collected from each of those sources individually.

## Contacting tirg States

The procedures utilfized in collecting data from the fifty states were roughly the same as those used in collecting city data. These procedures'are described in Chapter II.

In August, 1972; a list of evaluation and research administrative personnel from each state was developed. This list contained the names of
those people in each state who were most likely to have at their disposal the achievement data which was to be collected. Two sources provided the names for this list:-Edíation Directory:

State Governments 1969-1970 published by the United Statés Department of Health, Education, and-Welfare--Office of Education; and The Book ${ }^{\text { }}$ of the States (Supplements) (197i), pulished by the Council, of. State Goternments.

Once the initial. lict of state personneï was compired, the first mailing of the questionnaires took place. (See Afpendix for a copy of the questiqnairé) ~The initial mailing resulted in approximately a. twenty percent return. Many, of the returns referred this project to : other people or administrative offices in the state that might have the information being sought.

In October, $19 \dot{7} 2$, a second mailing of the questionnaire was initiäted. All states that had not responded,and states thät referred the project to another source were sent duplicate questionnaires. Six. weeks later, project personinel attempted to reach remaining s.tates , via tefephone interviews. Seven such attenets proyed ofruitful. At third questionnaire was mailed to those states that had againureferred the project to other sources within the seate.

Table 30 listģ all fifty states in five categories: (1) aata and questionnaire returned, (2) only questionnaire returned, (3) onin' data returned, (4.) a response rèturned, but no data or questionnaire, and (5) no response.

Data and Questionnaire Returns For All Fifty States

1. Data and Questionnaire Rethrned ( $\mathrm{n}=16$; $32 \%$ ).

| Alabama | Mississippi, |
| :--- | :---: |
| California | New Hampshire |
| Delaware | New. Mexico |
| Georgia | New York |
| Hawaii | Oren |
| Idaho | Oregon |
| Iowa | Tennessee |
|  | West Virginia |

Michigan
Minnesota
2. Questionnaire Only Returned ( $\mathrm{n}=20 ; 40 \%$ )

3. Data Only ( $n=1$; 2\%)

Ohio
4. . A Response Returned: No Data, No Questionnaire ( $n=4,8 \%$ )

Arkansas
New Jersey
Oklahoma
South Carolina:
5. No Response At All ( $\mathrm{n}=9$; $18 \%$ )


Many of the problems involved in obtaining and interpreting data of the kind dealt with in this report have been alluded to in prexiugs sections. Reluctance on the part of individual states to furnist tét data. was certainly*a major problem although the extent of thisp, dinitation, cannot even be estimated.

As previously stated, educational systems are hesitant to provide test data in light of the criticisms that have been leveled át efucational institutions in recent years. It'is entirely. possible that only those states that showed gains in achievement over a period of time responded to the request for data.

In addition, using a questionnáire for collecting the data may ${ }^{\circ}$ not have been the best stratégy. Few people want to be bothered by such matters as filling out a questionnaire and sending the data re quested. The questionniare used in'this study was four pages long, required information that may not have been easily available, and may even have been somewhat misleading. For example, the first question. asked was, "Has a státé wíde achievement testing progŕam beén available to the schcols of your state during a major proportion of the 20 year period from 1950 through 1970?" Many respondents adsumed if the answer to the first question was "no," the task of compling: the questionnaire was completed..ithus, we received many incomplétely answered questionnaires.

There are aiso'obvfous problems with the data received, Statès with testing pograms frequently ohanged the tests used making comparisons difficuit if not impossible. And in many inst́ances it was extremely difficuit extracting from the state reports that data which
was nécessary, to this" study. That is, methods, af reporting the agots changed; in severai easpas, a state might report, mean grade equivíants
 porting median grade equitarents.

Another problem encountered related to the populations béng tésted. Few state reports did an dadequate job of descmibing their popunations and sampding methods -In fact frew states adequately des= crived the bcope and nature of their statewide testing program
$\because$ Finally, 定l \#hose problems that plague "Then and Now" studies in generat" affect the interpretation of the data. Changes. in curriculum; socioreconomic inakeup, and attendance requirements make the task of interpreting the datia difficult

The data far the states are reported and discussed, in two parts
First, the test resuits are discussed for*states with-testing data
available for at least three but no more than six years. Secondy, the test results for states with testing programs in existence for more than six. years are discussed. A number of states reported data on testing programs that have been in existence for less than three years. For obvious reasons, this: data 'is not included.


## Table-4 31

State Testing Programs of Reading Achievement
,State
Testing Program
Available for $=i=$ Program?
Major Proportion
of Years 1950-70?

Is participation in Program, Aequiped?


State Testing Programs of Reading Achievement:

| - |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| ${ }^{\text {n State }}$ | Tests Used | Grades Tested | ${\underset{\text { Data }}{\text { Cy }}}_{\text {Collated }}$ | Annual Reports? | Other Reports? |
| Alabama | 04 | 8,11 | state | yes | no |
| Alaska | N.R. | N.R. | N.R. | N.R. | N.R. |
| Arizona | 22 | 3 | school, state, district |  | No. |
| Ä̈kansas | N.R. | N.R. | N.R. | N.R. | N.R. |
| Càlifornia | $\begin{aligned} & 00,32,34, \\ & 37, \end{aligned}$ | $\begin{aligned} & 1,2,3,6, \\ & 10 ; 12 \\ & \hline \end{aligned}$ | school, state, district | Yes | Yes |
| Colorado | N.R. | N.R. | N.R. | N.R. | N.R. |
| Connecticut | N.R. | N.R. | N.R. | N.B. | N.R. |
| Delaware | 00, 22 | 1,4,5,8 | school, state, district | Yes | Yes |
| Florida | N.R. $\$ & N.R. & N.R. & N.R. & N.R.  \hline Georgia & 19, 34 & 4,8,12 & school, state, district & $Y \mathrm{Yes}$ & No  \hline Hawaii & 04,06,30 & $\begin{aligned} & 2,4,6 ; 8, \\ & 10,12 \\ & \hline \end{aligned}$ & school, state, district & & Yes  \hline Idaho & 37 & $11 .$. | school, state, district |  | No |  |
| Illinots | N.R. | 'N.R. | N.R. | N.R. | N.R. |
| Indiana | N.R. ${ }^{\text {d }}$ | N.B. | N.R. | N.R. | N.R. |
| $\begin{gathered} \hline \text { Iowarg } \\ \hline \end{gathered}$ | $19,37$ | $3-12$ | school, state, district |  | Yes |
| Kansás | N.R | N.R. | N.R. | N.R. | N.R. |
| Kentucky | 04 | 4,8,11 | school and district | No | No |
| Loư̇siana | N.R. | N.R. | B.R. | N.R. | - N. R. |
| Maine | N.R. ${ }^{\text {d }}$ | N.R. | N.R. | N.R. | N.R. |
| Maryland | N.R. | N. R. | N.R. | N.R. | N.R. |
| Massachusetts | $04-7 \therefore \therefore=$ | $477=$ | school and district | Yes | Yes |
| $\begin{gathered} \text { Michigan } \\ \vdots \end{gathered}$ |  |  | school, state, -district, community | Yes | Yes |
| $\begin{gathered} \text { Mindésota } \\ \vdots! \\ \hline \end{gathered}$ | $\begin{aligned} & 06,19,31, \\ & 32,37 \\ & \hline \end{aligned}$ | $7-12$ | achool district, state | No | No |
|  | $04$ | 5,8 | school, state, district | Yes | Yes |
| Miss'Suri | M.R. | N.R. | N.R. | N.R. | N.R. |
| Montiana | N. R. | N.R. | N.R. | N.R. | N.R. |
| Nebtiaska | N.R | N.R. | N.R. | N.R. | N.R. |

State Testing Programs of Reading Achievement (Cont'd)


| Nevada | 38 |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |

*Refer to appendix for test references

Hawaii reports a statewide testing program in reading using the Sequential Tests of Educational Progress. On the questionnaire, data across six grades on the California Achievement Tests and the Cooperative English Tests is`also reported, but only part of this . . data was forwarded.

However, data on the STEP Test between 1965 and 1971 was forwarded and is reported in Table 34. This data is available for grades four, six, eight, ten, and twelve andereports only the "midpoint of the percentile band" which cambe compared to the publisher's norming data. In grades two through twelve, Hawail has consistently tested an overwhelming majority of the students available for each grade. In most cases, all but several hundred students were tested for each particular grade level.

An examination of Hawail's data on the STEP Test points up some interesting trends. Grade four data is consistently comparable to the publisher's data, staying at or near the fiftieth percentile for * each year. Grade six data over the period reported is consistently higher than the publisher's norming data, as is grade eight data for each year èxcept 1970-71. However, grade ten data shows a trend in reading achievement that is consistently lower than the norming data, and grade twelve is extremely low for each year reported in relation to the norming data.

In addition, data was forwarded on the California Reading Test, Upper Primary, Form W (1963 norms) for grade two. Table 33 reports this data and demonstrates reading achievement that is above the
publisher's mean and that remains quite stable over the six year period.

Generally, no definite trends in reading achivement can be interpreted from Hawaii's data. The California Reading Test data indicate a slight downward trend since $1968-69$ for second graders. Data on the STEP Test indicate no real movement in achievement.

Table 33
Total Score of Hawaii Becond Graders on California Reading Test, (upper primary, Form W; 1963 norms).

|  |  | . | - |  | $\checkmark$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Year | Cases | Grade Equivalent | Percentile | S.D. | Total Grade Enrollment |
| 1965-6 | 13,485 | -3.1 | 69 | 0.8 | 13,664 |
| $\dot{1966-7}$ | 13,567 | 3.1 | 69 | -0.9 | 13,948 |
| 1967-8 | 13,745 | 3.1 | 69 | 0.9 | - 13,966 |
| 1968-9 | 14,048 | 3.1 | - 69 | dna | 14,381 |
| 1969-70 | 14,791 | 3:0 | - 66 | dna': | 14,867 |
| $1970-71$ | 14,700 | 2.9 | 62 | 0.9 | 14,899 |

Table 34
Midpoint Percentile Rankings of Grade $4,6,8,10$ and 12th grade Hawaii Students on the Seqkential Test of Educational Progress.


Ohio's statewide testing data is generated from results gathered on individual students, classes, and grades of schools participating in the Ohio Survey Tests Program. "No information is reported by ohio about the populations tested (except for total number), or about the tests being used.

Table 35 reports data between 1965 and 1970 for grades four, six, eight, and ten on the Ohio Survey Tests Program. Although only slight, each grade exhibits a peak period and a dropping off of scores. Grade four peaks in 1967 and then drops off, while grade six has high results in 1965, peaks again in 1967, then drops off, Grades eight and ten exhibit a similar trend. Both have high scores in 1965 , then decline gradually each year after that.

Table 35
Mean Raw Scores of 4 th ; 6 th, 8 th, and 10th Graders in Ohio on the Ohio Survey Tests Program

*1968 . , data not Forwarded

New York has a statewide testing program in reading that was established in 1965 providing an annual statewide school-by school inventory of pupil achievement in reading and arithmetic.

The evaluation program utilizes a special printing of the Metropolitan Achievement Test as well as survey tests developed by the State Educational Department that are based on New York State courses of study. The tests for grades three and six were named in the returned questionnaire: the New York State Elementary School Reading Test (grade three), and the New York Minimum Competency Reading Test (grade six).

Table 36 reports mean raw scores, standard deviations, and percentile ranks for grade three and grade six pupils between '1966 and 1971. The statistical tables containing these scores report that approximately 324,000 third graders and 320,000 sixth graders were tested each year in the evaluation program.

Grade three results indicate a.slight, but very steady drop in achievement from 1966 to $197 i$. Grade six data also indicate a steady drop in achievement with the exception of the 1968 performance. There was a net 10,58 of 0.52 in mean raw score units in grade three, and a net loss of 2.0 mean raw score units for grade six between 1966 and $197 i$.

Table 36
Mean Raw Score For Third and Sixth Graders in New York on the New York State Elementary School Reading Test and the New York State Minimum Competency

Reading Test.

`New Hampshire reports a statewide testing program that is voluntary in nature. 'Because of a lack of funds, not all schools participated in the program; when funds were provided by the state, the number of. participating schools increased.

In its response to the questionnaire, New Hampshire reports that the Cooperative English Test was given from 1950 to 1971, but that data was "not readily available" for the test before 1959. New Hampshire plso reports administration of the Stanford Achievement Test since 1966 across four grade levels. Unfortunately, New Hompshire failed to forward either the Cooperative or the Stainfèrd data.

However, data on the Metropolitan Achievement Test for eighth graders was forwarded. Table 37 reports grade achievement at various percentiles for the years 1959, 1962, 1963", and 1964 on the subtests "reading" and "word knowledger."

Scores for New Hampshire students on the subtest of word knowledge indicate fairly substantial gains for students at the fiftieth percentile and below from 1959. to. 1963; these scores begin to. drop " off somewhat in 1964. However, reading scores at the same percentile show a more steady gain. At each percentile point, New Hampshire students are above the reported national norms for the test.

Table 37
New' Hampshife Grade Equivalent Scores on the Metropolitan Advanced Battery: Forms A, B, and C. (Scores reported for subtests of word knowledge and reading only for eighth graders.)

为

| Percentiles | 1959 Grade Equivalent | 1962 Grade Equivalent | 1963 Grade Equivalent | 1964 Grade Equivalent | National Norm |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 90th | 10.0+ | 10.04 | 10.0t | $20.0+$ | $10.0+$ |
| Word 75 | .10.0+ | 10.0+ | 10.0+ | $10.0+$ | - $10.0+$ |
| Knowl 50 | '9.1. | 9.5 | $9: 9$ | - 9.5 | \$.1. |
| edge 25 | 6.7 | 6.7 | 7.8 | 7.0 | 6.0 |
| 10 | 5.4 | 5.4 | 6.0 | 5.5 | 1 5.1 |
| 90 | 10.0+ | 110.07 | 10.0+ | $10.0+$ | $10.0+$ |
| Read 75 | -10.0+ | 10.0+ | $10.0+$ | $10.0+$ | 9.9 - |
| ing . 50 | 8.0 | - 8.5 | 8.5 | 9.2 | - 8.0 |
| 25 | 6.0 | $\because, 6.6$ | 6.8 | 6.8 | 6.0 |
| 10 | 4.7 | 5.3 | 5.1 | 5.1. | 4.7 |

Number Tested
$42,632 \cdot+2,243$

Alabama has a statewide testing program which the State Department of Education reports has been in existence since i959. The program is planned and coordinated by the State Department of Education and requires that all public schools in the state participate.

The Alabama Department of Education responded to the questionnafres used in this study with short summaries of all theif test data singe 1964. No explanation of the testing program accompanied the data.

Alabama reports reading achievement data in the form of reading vocabulary and reading comprehension raw scores from the California Achievement Tests (edition and forms not named). Table 38 summarizes the reading achievement data from 1964 to 1971 for grades eight and eleven.

Eifghth grade vocabulary sçores remain fairly stable between 1964 and 1971 while comprehension scores fluctuate slightly, but still exhibit no large differences between those years. Both scores peak between the years 1966 and 1968.

Eleventh grade vocabulary scores exhibit a steady, but very gradual rise between 1964 and 1971. „However; eleventh, grade comprehension scores. fluctuate a great deal, showing no clear trend.

Table 38
Mean Reading Scores for the California Achievement Test, for Eighth and Eleventh Graders in Alabama

| Year | Grade | Mean | Vocabulary |  | Comprehension |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | S.D. | National Mean | Mean | s.D. | National Mean | Numbèr |
| 1964-5 | 8 | 32.05 | 13.17 | dna | 42.50 | 16.04 | dna | 61, $\$ 5$ |
|  | 11 | 28.42 | 11.79 | dn'a | 40.31 | 13.91 | dna | 48,580 |
| 1965-6 | + 8 | 31.97 | 13.19 | -. 8 | 42.83 | 16.11 | -. 4 | 64,520 |
|  | 11 | 28.52 | 12.02 | -. $5 *$ | 40.04 | 14.16 | -1.0 | 49;229 |
| 1966-7 | 8 | 32.42 | 13.09 | -. 7 | 43.12 | 15.93 | -. 4 | 66,238 |
|  | . 11 | 28.71 | 11.98 | -. 6 | 40.24 | 14.25 | -1.0 | 49,818 |
| 1967-8 | 8 | 32.49 | 13.08 | -. 7 . | 43.11 | 15.85 | --4- | 66,930 |
|  | 11 | 28.99 | 11.97 | -. 5 | 40.14 | 14.26 | -1.0 | $49 \times 16$ |
| 1968-9 | 8 | 32.0 | 12.8 | -. 8 | 42.0 | 15.7 | -. 5 |  |
|  | 11 | 29.0. | 12.0 | -. 5 | 39.0 | 14.3 | -1.0 | $51,405$ |
| 1969-71 | 8 | 32.0 | 12.9 | -. 8 | 42.0 | 15.8 | -. 5 | 68,539 |
|  | 11 | 29.0 | 12.0 | -. 5 | 39.0 | 14.1 | -1.2 | 52,621 |
| 1970-71 | 8 | 32.0 | 15.8 | -. 8 | 42.0 | . 15.6 | -. 5 | 63,403 |
|  | 11 | 29.0 . | 11.9 | -. 5 | 40.0 | 14.0 | -1.0 | 48,292 : |

"Id reports statewide testing program that is voluntary on the part of the schools. Idaho's testing utilizes the Iowa Tests of Educational Development, and the summary of the testing reports grade. eleven data between 1960 and 1971. Table $39^{\circ}$ depicts data on four sub/ tests, each of which is reading-related, and a "reading average" sçore beginning with the 1967 data.

For each of the four sybtests of the ITED, there appears to be a "peaking" effect somewhere between the years 1963 and 1967, then a general falling off of scores. The average reading score that is first reported for ${ }^{8}$ 1966-67 is highest at that time and then drops off each succeeding year.

The last row in Table 39 is mean score for each subtest for all years reported in the table. This row emphasizes the peaking effect for the midde years and shows that for each subtest, 1970-71 and 1971-72. scores are below the means computed for the twelve year period.

Table 39
Average Standard Ścores for Four Subtests on ITED, Grade Eleven, Idaho Students ${ }^{\circ}$


The state of Iowieq attempted a "Then and Now" study of its achieyement data in 1965. This data was compared with data collected in 1940 using the same tests, manuals, and time limits, and for this reason,is, , included in the section of statès reporting seven or mare years data. These tests were of optimal difficult in 1940 but in $1965^{\circ}$ they were much too easy. 38,000 pupils who represented the states as a whole were tested in 1940. A similar sample was drawn for the 1965 comparison.

Table 40 reports the Iowa data by comparing median grade equivalents, and grade equivelents at the tenth and nintieth percentiles, for grades
'three through eight, for vocabulary and reading comprehension. Thirtysix comparisons are made between 1940 and 1965 achievement; all comparisons show a gain for the 1965 group. Differences range from two tenths of a grade to well over a full grade level:

Table 40
Comparisons of Nedian Grade Equivalent Scores and 10th and 90th Percentile Scores on the Reading and the Vocabulary Subtests of the Iowa Every Pupil Test of Basic Skills Between 1940 and 1965 for the State of Iowa, Grades 3-8.



West' Virginia has had a statewide testing program since 1962 , and over the years has modified and expanded it to include several different grade levels. A testing committee comprised of school personnel meets annually to evaluate policies and procedures concerning, the program.

The first statewide testing in West Virginia Was done in 19611962 with twelfth graders utilizing the Sequential Tests of Educational Progress. Table 42 depicts the twelfth grade data for two years. In 1963, the state began testing ninth and eleventh graders rather than twelfth graders utilizing the same test. Six years of data are reported for these grades in Table 42.

West Virginia also reports data on the Stanford Achievement Tests (Form W) for grades three and six. In 1957, a selected sample of 2,048 sixth graders were tested with the Stanford Tests; this sample has since been called the Feaster Study. Beginning in 1962, data from the Stanford Tests for grades three and'six are reported in Table 41 , including the Feaster Study data.

West Virginia's testing policy underwent a change in the school year 1970-71. The STEP and Stanford Tests were discarded andasiace that time...... the Educational Development Series has been used in grades threacisix, nine, and eleven.

The data in Table 41 show for grades nine and eleven a peaking in the years before and including 1966-7, then the scores drop off somewhat. Grade six data demonstrate the same thing with the "word meaning" subtest, but shows no real pattern in regard to the subtext "paragraph meaning." Grade three scores appear to be rising gradually for both subtexts.

Table 41
Third and Sixth Grade Reading Subtest Scores From Stan ford Ackievement Rest． West Virginia

| ．West Virginia $\quad \therefore$ i |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year Grade |  |  |  |  | \％ | \％ |
|  | Word Meaning |  |  | ParagraphbMeaning |  |  |
|  | Mean | S．D． | Number | Mean | S号気 | Number |
|  |  |  | Tested |  | 20 | Tested |
| 1957＊ 6 | ＇5．8 | dna | 2，048 |  |  | $\begin{aligned} & 6,588 \\ & 2,048 \end{aligned}$ |
| 1962－63－ 6 | 6.2 | dna | 38，067 | 6.2 | dina | 38，067 |
| 1964－5＊＊ | 3.15 | dina | dna | 3.24 | dhe． | dna |
|  | 6.09 | dra | dna | 6.12 | dina | 大 dha |
| 1965－6＊＊ | 3.00 | ＇ans | dna | 3.08 | dne | dixe |
|  | 5.3 | dna | dna | 5.6 | dna | anast |
| 1966－7 | 3.28 | 1.00 | 35，208 | 3.35 | － 1304 | 329245 |
|  | 5.76 | 1.62 | 33，765 | 6.12 | 4.85 | $33 \times 1{ }^{3}$ |
| 1967－8 | 3.30 | 1.01 | 35，104 | 3.39 | 7607 | 35．093 |
|  | 5.77 | 1.61. | 34，958 | 6.14 | 925 | －34\％957 |
| 1968－9 | 3.32 | 1.02 | 32，991 | 3.39. | 7006 | 32988 |
|  | 5.71 | 1.57 | 33，998 | 6.05 | 1.82 | 33689 |

Table 42
A STEP Reading Scores for Grades 9，11，and 12



Kindependent Schools Data

Reading achievement data from independent schools'across the country comprises the next section of this chapter. Since 1931, independent schools have engaged in a testing program in which schools participated on a voluntary basis.. It. is difficult to determine what percentage of the total school enrollment is reflected in this set of data, since participation in'the testing program is voluntiary. In addition, a complete sample description is not available.

However, the schools that do report data are considered to be $\quad$ representative of independent schools. Tables 43 through 47 and Figures 1 through 3 report achievement data for independent schools between the years 1934 and 1971.

Independent school.data up to and inçluding 1964 are available 0。 in a series of yearly publications. Presently, the Educational Records Bureau at .the Educational Testing Sefrice (ETS) maintains testing data since 1964. Since data between 19,64 and 1971 were not available, the Educational Records Bureau was contached; Dr". Jules Godison, it was learned, was in charge of that data. After repeated inquiries, project personnel were unable to obtain this data. However, achievement data for 1070-71 were forwarded and. are reported in Table 45.

A number of achievement tests are utilized by independent-schools across the time period being investigated, and most report data in median grade equivalents. Since different forms of the various tests are used from year to year, certain cautions in interpreting the data are necessary. In addition, data for 1970-71 are reported on the Stanford Achievement Tests across seven grade levels in much the same manner as
data in Table 44. However, later achievement data reflect many changes and revisions in the tests as well as changes in the subtest format of the Stanford battery, making interpretation particularly difficult*:

Figures 1 through 3 are an attempt to graphically represent data on the Cooperative English Test across at least a thirteen year period on identical forms of the test. It was felt that this representation of achievement data would add coherence to the mass of yearly scores and would be a relatively unbiased way to interpret at least portions of the achievement data that were collected.

## Description of Achievement Data

Table 43 reports raw scores collected by the Independent School Survey in grades seven througin twelve between 1940 and 1964 on the Cooperative English est, reading comprehension subtest. This test is still being utilized in the testing program, but uses a different method for deriving. scores so that little would be gained by reporting 1970-71 data whicn are available. Portions of the 1940-1964 data are also depicted in a series of graphs in Figures 1 though 3; data reported in the graphs (1) are from the same forms of the test and (2) cover at leest a. thirteen year span.

Generally, aIl Cooperative test deta indicate an upward trend in reading achievement data between 1940 and 1964. It should be noticed that 1940 scores from Form $Q$ are a great deal higher than most of the subsequent scores for the next ten years. Form $Q$ is not used in any other year indicating a possible lack of equivalency between Form $Q$ and other forms of the Cooperative test.

Figure 1 represents scores for seventh through twelfth graders A steady increase in reading achievement in grades seven through eleven is evidenced, while achievement in grade twelve appears to level out between 1958 and 1962.

Figure 2 depicts scores for seventh through twelfth graders on the Cooperative test, Form RX, for the years 1950, 1955, and 1963. Data for eighth graders show a stéady rise in reading achievement; seventh, ninth, tenth, anđ eleventh grade data demonstrate a drop in achievement between 1950 and 1955, then a rise that exceeds the 1950 levels. Grade twelve dita exhibit the drop in 1955, then a rise to almost the same level attained in 1950.

* Figure 3 displays scores for seventh through tweifth graders on the Cooperative test, Form T, for the years $1946,1951,1956,2960$, and 1964. Again, the same pattern developes with reading achiévement dropping off'in the middle years from previous levels, then steadily rising, and finaliy exceeding the levels ettained in the earlier years. As. in Figures 1 and 2, tweifth grade achievement. in reading dips down in the middle years, then rises but does not exceed the levels attained in the earlier years.

Taken totally, the data reported in Table 43 and Figures 1 through ${ }^{1} 3$ on the Cooperative English Test, reading comprehension subtest, indicate some fluctuation, but a fairi\}.steady rise in reading achievement. 'At . each grade level,'scores toward the end of the period generally exceed beginning scores, whth the exception of grade twelve data which appears to remain relatively stable throughout the entire period.

Table 44 reports median grade equivalent sepres for second through eighth graders in independent schools on the Stanford Achieve-i ment Battery, average reading, between 1949 and 1963. Scores remain relatively stable between 1949 and 1953, then *ear to rise steadily until the end of the period. This is interesting in light of the general decline of scores on the Cooperative $\frac{\text { Kinglish }}{\text { Test }}$ during the middle 1950's evidenced in Table 43 and Figuresp through 3. Generałly, scores for the end of the period exceed scoresefor the beginning of the period by .5 to 1.5 grade equivalents. Table 45 reports Stanford scores on subtests of word meaning and paragraph meaning at the same grade levels for 1970 through 1971. Neither of forms used in 1970 or 1971 were utilized between 1949 and 1963, miking comparisons difficult.

Table 46 reports median grade equivalents for first and second graders in independent schools between 1949 and 1963 on the Metropolitan Achievement Test. A fairly steady rise in reading achievement is demonstrated for this period, with more recent scores exceeding the earlier scores by approximately .5 grade equivalents. However, it should be noted that the forms used in the latter half of the period were not used during. the years 1949 to 1957, again making, generalizations about gains in achievement suspect.

Finally, Table 47 reports mediah grade equivalents on the Metropolitan Achievement Battery, average reading, for first through eighth: graders during the years 1934 to 1948. Data for grades one, two, three, six, and eight fluctuate somewhat, but remain relatively stable over the period. Grade seven data demonstrates a nominal gain in achievement, while grade four and five data indicate a steady and substantial rise in reading achievement.
Table 43
(Independent Data: Raw Scores) Copperative English Test,

- FIGURE 1

Median raw scores for seventh through twelfth graders in Independent Schools on the Cooperative English Test, reading comprehension subtest (Form Y) for the years 1949, 1958, and 1962.


FIGURE 2
Median raw score for seventh through twelfth graders in Independent Schools on the Cooperative English Test, reading comprehension subtest (Form RX) for the years 1950, 1955, and 1963.


FIGURE 3
Median raw scores for seventh through, twelfth graders in Independent, Schools on the Cooperative English Test, reading; comprehension subtest ( $\mathrm{m}_{\mathrm{m}} \mathrm{m}$ T) for the years, 1946, 1951, 1956, 1960, and 1964.

Table 44
Stanford
Median G. Achievement Battery, Average Reading, Subtest
Eetween. 1949 and 1963






Table 46
Metropolitin Achievement Test, Average Reading, 1949-1963 (Test dropped after 1963 . Median Grade Equivalents for
First and Second Grade. Independent School Pupils




Summary
As was the case with the school system data, the changes in tests employed and the grades tested makes it difficult to draw any definitive conclusions concerning reading growth. Some of the most reliable data in this chapter are reported by the state of Iowa and by the Independent . School Survey scores. In both cases we have long-term information over roughly 25 years. The two sets of information reinforce each other and the major conclusion to be drawn is that between 1940 and 1965 there was a steady improvement in reading achievement. Overall, the 1965 students outscored 㖟eir 1940 counterparts significantly.

After the middle of the last decade, the picture becomes less clear. While some states show little change in either direction, overall there seems to exist a slightly negative trend after 1965. The losses are typically slight, but they appear steady and genuine. In view of the fact that data for so few states were suitable for inclusion and because we are dealing with a relatively short span of years, it seams premature to speak of a general, nation-wide decrease in reading test performance in the past five or ten years.

The most conclusive statement that can be made is that the children of the present are reading better (or at least scoring higher in tests) than children of twenty or more years ago. Moreover, these differences appear to be quite significant. .

As stated in the Introduction to this volume, this study had two purposes:
a. First, it was an attermt to make available as wide a data base on shifts in the literacy skills of this nation's youth as could be - collected within the constraints of the time and budget allotted. It was hoped tinat this study would provide a data base on which definitive conclusions concerning the reading ability of today's students compared to those of the past could be made.
b. Secondly, the study attempted to document the manner in which school:systems, states and other autiorities have attempted to assess 3. reading growth trends. It ias assumed that such assessment would be a natural accompaniment of our ever increasing investments in reading education.

We rould be less than candid if we suppressed the fact that at the outset ve had nopes, azainst intuitions and beliefs gained from our collective experience in and stuăy of the reading field, to be able to distill from all the data we were to coilect some father firm judgements about positive or negative trends in reading achievenent over the two decades we were especially interested in: 1950-1970. It must be stressed, however, that our scepticism regarding the existence of hard data which would allow such Iirm judgers motivated this study in the first place.

What conclusions, then, can be dram from the information gathered and from the problems experienced in gathering the data?

Our most positive conclusion is that it is extremely difficult for anyone interested in evaluating trends in literacy to obtain adequate data. Such a conclusion is not to Ee taken lightly. When one considers the many statements that are constantiy being made about the "declining
literacy rate" of the nation's children, it would be assumed that clear evidence to dócument such conclusions is generally available. This was definitely not our finding.

To be sure some school districts do publish their test scores annually. However, that information has two basic shortcomings: in most cases it can be compared with data from only a few preceding years, but more importantly, fluctuations in the characteristics of pupil populations in those school districts make evaluation of such data especially hazardous.

From our school district survey we had hoped to partially eliminate the uncertainty associated with changes in student populations by resorting to gathering data on a large number of school. systems of various kinds: rural and urban, stable and growing, and so on. We definitely didnot succeed in that effort. We have been able to gather too little data from too few school systems. Of the 100 systems contacted only 45 responded to our questionnaire (even after prodding), 40 of those reported that they conducted annual testing, 25 had data reports of some kind available, 12 sent us their reports and the data of oniy 6 systems extended over 3 years or more, the estaplished cut-off point. It is clear that even with perfect data, the fis nal samplesis not representative of school systems throughout the country. This is particularly bothersome because of the necessity for a variety of school systems to be represented: among others those which lost' students from advantaged backgrounds because of a trek to suburbia and those which gain such students.

The problem of interpretation of our school system data is compounded, however, since the data itself is far from perfect. In the discussion of each individual set of data specific shortcomings were detailed. In general, in addition to the lack of information about changes in the type of student tested, the most troublesome issues were: changes in tests;
changes in test forms, often unmentioned; changes in kinds of scores reported; and changes in the time of the year when the tests were administered.

In general the data from the states is slightyly more interpretable than that of the school districts. more states have collected test data for longer periods of time. Iowa is, of course, an excellent. example.

In addition, shifts in population tend to be less pronounced far entire states than for individual school districts; this is of particular importance in states such as Alabama which reported average scores based on testing, in all.of its public schools. Neve theless, even this daṭa does not allow one to draw conclusions except with the utmost care and substantial ambivalence.

Leaving the information gathered in the review of literature aside for a momerrt, it is clear that the safest and least controversial conclusion to be drawn from the data presented in the preceding chapters is that it does not allow any absolute conclusions about the fate of literacy skills in America to be drawn. Yet, we feel that in the face of ; unsubstantiated claims of drastic decline in literacy skills, it is legitimate and even neces@ary to state tentative conclusions from the data. We do this in full knowledge of the high probability of errors of judge-. ment. Partial and difficult to interpret information may not always be preferable over the absence of any information; in this case, we feel it is.
'In' Chapter I we presented evidence, gleaned from vesious sources in the literature that up to the late fifties there was little cause to. believe that skill in reading was on the decliné. From the studies cited and from the analyseg provided rather the opposite seems to be true. Children tested at the later of the two dates involved in these "then-and-
now" studies tended tio score significantly higher than their predecessors. This is true despite the fact ${ }^{\text {ithat }}$ during the period covered by these. studies social promotion became more and more in vogue, with the consequence that there existed a less-select student body at any partioular grade levél when compared to earlier years. Also, as Gates (1961) pointed out quite cogently the student population was becoming younger at all grade levels. Both of these facts would be reasons to hypothesize a loss in reading achíevement if all other things were equal. However, all other things were not equal, as they never are, and reading scores, as reported in most of the studies, appear to favor the groups tested now rather than then.

From considering the school system data, the state data and the data from the independent schools, with all the constraints on legitimate interpretation mentioned above, we have gained the impression that the tendency for scores to hold stable or, even to increase slightly but significantly, extended well into the sixties. Up to 1965 we see, overall, little evidence of lowered reading achievement as represented by test scores: After the middle of the past decade, we are even less certain than about the preceding years. However, there appears, and we must stress. the extremely tentative nature of this statement, a slight decline in the scores after, 1965. The degline is not general, and there are many exceptions; but in toto, the conclusion supported by the data indicates less stability or "upswing" than in the period preceding the middle sixties.

- From the information we have'presented both in regard to test scores and in. regard to.our procedures, it is clear that despite a multi-mililion dollar per year testing business, surprisingly few longitudinal and easily accessible records on the performance of children
exist. Though one can'easily find. cabinets full of test scores in virtually every school system in this country, these sources generally turn out to contain little information relevant to the issue of the longitudinal monitoring of performance.
- This is not too surprising. .In the past, the prime rationale for administering survey tests of reading was to obtain information on individual students. Testing was done foremost for the purpose of monitoring the progress of individual children. If the need to keep track of long term changes in performance at the school or school system level had been the overriding concern of the personnel who makes decisions about the testing program, it. is probable that the countless instancès of changes in the testing programs (tests, forms, grades tested, etc.) that can be drEumented in nearly all school systems simply would not have occurred. Currently, a number of factors seem to insure that the longitudinal
monitoring fonction at the school system, state and national level will
be exfcuted much more vigorously during the final quarter of this century. There is a growing realization that standardized survey reading tests may be much better suited to providing information about the performance level of aggregates of students than about individual studente. Further~ more, a sense of education as an economic, enterprise is emerging as evidenced by the appearance of such concepts.as "accountability", "costbenefit analysis", etc. in the educational literaturé. Public interest in how well schools are performing their mission is becoming ever more focused and sophisticated. In response to these and related, developments, efforts are being mounted which will indeed allow a much more valid and reliable monitoring of how well Americans read than was possible in . the past. We refer, of course, to such efforts as the National Assessment
of Educational Progress and to the various state assessment programs now being created. Short of physically searching the records of individual students, classrooms and schools, it seems nearly impossible to obtain definitive evidence regarding such a simple question as:
"Are children reading better or worse now, than 10 or 20 years ago?" Certainly this situation dramatically emphasizes the necessity for these newly created assessment programs to succeed.

The history of education is replete with examples of older generations decrying the decay in competence of youth. Even six thousand years ago a frustrated Egyptian teacher noted that the young people of his day not only were less capable of learning but less willing as well. Unfortunately, subjective appraisal of trends in achievement, reading achievement included, is often far from reliable and/or valid. At least, as a minimum condition, such judgment should be complemented by more objectively gathered data. We believe that our efforts have shown that the current data base on trends in reading achievement is extremely difficult to access, contains many flaws which make interpretaction difficult or impossible, has been irregularly maintained and. hardly allows for any sure and sweeping generalizations about gains or losses across the years" to be made.

Finally, we believe that from an interpretation of the information. we were able to gather, we would conclude first, that there is no reason for en pase pessimism; secondly, that the gradual improvement in reading competency over the four decades prior to 1965 may have lessened or halted; and finally, over the last ten years there may have been a very slight decline in reading`achievement. Of all our hesitant interpretations, we feel least certain about the last one.

One of the interesting hobbies we have engaged in during the past several years in which we have been' compiling these data, is to write to all those who make statements about the declining literacy in the United Stǎtes. We phave done this -first to determine if those who are making such statements wousd direct us to their datá sources; and secondly, we wrote ta them because we felt they had little evidence on which to base their claims. We are now convinced, that anyone who says that he knows that literacy is decreasing is a very yísure person. Such a person is at best unscholarly and at worst dishon

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Telson Reading Test

1.: Has a statewide achievement testing program been available to the schools of your state during a major proportion of the 20 -year period 1950 through 1970?
$\lambda$ ( ) yes
() no
2. If so, by whom is it planned and coordinated?
( ) State Department of Education
( ) A college or university in the state
() Other agency or institution

Note: If the second or third box is checked, please give the name and address of the office, department firm, or agency where it is handled:

Also, please give the name of the program director if available:
3. Has it been and is it now a requirement that all public schools in the state participate in the achievement testing program?
( ) yes
() no (If no, please explain):

4. The following item has been designed to determine the years and grades in which a particular standardized reading achievement test (either as a separate test or as part of an achievement battery) was administered statewide. First, please check each year in which such tests were given. Second, in the box under the appropriate grade numeral and opposite the appropriate year, place the code number of the test which was given 4 the attached sheet, you will find a list of the test names and corresponding code numbers. If the name of the test used does not appear on the list, use the code number " 00 " and write the name of the test on the blank" lines provided at the, end of item 4 above.

## EXAMPLE:



5. In what form have the data from these tests been collated? (Please check all those which pertain.)
() By indivtidual school
( ) By individual school district
( ) By entire state
( ) Other (Please explain): $\qquad$
6. Have annual or other periodical reports been published sumarizing the data from these tests?
( ) no
( ) yes (If yes, please specify their nature and location):
$\qquad$
$\square$
$\qquad$
$\qquad$
7. Have State Department of Education or other studies been conducted and published utilizing the test data?
( ) no
() yes (If yes, please specify the titles and location):
$\qquad$
$\qquad$
$\qquad$
$\qquad$
8. Would it be valuable for one of our research associates to make an on-the-spot search of the data for relevant information?, (Valuable in the sense that such a search would obtain information in addition to that which is already in printed or published form.)
( ) no
() yes

Corments: $\qquad$
$\qquad$
$\qquad$
9. Would it be permissible for one of our research associates to make such an on-the-sport. search?
( ) no (If no, please explain):

() yes (If yes, please specify any procedures necessary to obtain permission.)
$\qquad$
$\qquad$
$\qquad$
10. Please indicate where test data from 1950 through 19 fo are housed:
$\qquad$
:

1. Has a city-wide achievement testing program been available to the schools of your district during the 20-year period 1950 through 1970 ?
( ) yes
( ) no
2. If so, by whom is it planned and coordinated?
( ) Board of Education
( ) A local college or university
( ) Other agency or institution
Note: If the second or third box is checked, please give the name and address of the office, department firm, or agency where it is handled:
$\qquad$
$\qquad$
Also, please give the name of the program director if available:
3. Has it been and is it now a requirement that all public schools in the district participate in the achievement testing program?
( ) yes
( ) no (If no, please explain): $\qquad$
$\qquad$
$\qquad$
The following item has been designed to determine the years and grades in which a particular standardized reading achievement test (either as a separate test or as part of an achievement battery) was administered. First, please check each year in which such tests were given ${ }_{f}$ Second, in the box under the appropri ąte grade numeral and opposite the appro.priate year, place the code number of the test which was given. On the attached sheet, you will find a list of.the test names and corresponding code numbers. If the name of the test used does not appear on the list, use the code number " 00 " and write the name of the test on the blank lines provided at the end of item 4 , above.

## EXAMPLE:

GRADES

| Year | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 |  | 9 | 10 | 11 | 12 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ( ) 1970 |  |  |  |  |  | (-) |  |  |  |  |  |  | $1!$ |
| (X) 1971 | ( | (04) |  |  |  | (04) |  |  |  | j | (31) | ( ) | ( ) |
| (X) 1972 | $($ | (04) | ( ) | (04), |  | (04) | ( ) | ( |  | $)$ |  | $)$ | $)$ |


5. In what form have the data from these tests been collated? (Please check all those which pertain.)
( ) By individual school
( ) By grade level
() By sex of students
( ) Other (Please explain): $\qquad$
6. Have annual or other periodical reports been published summarizing the data from these tests?
( ${ }^{\circ}$ ) no
() yes (If yes, pleasespecify their nature and location):
$\qquad$
$\qquad$
$\qquad$
$\qquad$
7. Have State Department of Education or other studies been conducted and published utilizing the test data?
( ) no
() yes (If yes, please specify the titles and location):
8. Would it be valuable for one of our research associates to make an on-the-spot search of the data for relevant information?. (Valuable in the sense that such a search would obtain information in addition to that which is already in printed or published form.)
( ) no
() yes

Comments: $\qquad$
$\qquad$
$\qquad$
9. Would it be permissible for one of our research associates to make such an on-the-spot search?
( ) no (If no, please explain): $\qquad$
$\qquad$
$\qquad$
(.) yes (If yes, please specify any procedures fiecessary to obtain : permission.)
$\qquad$
$\qquad$
$\qquad$
10. Please indicate where test data from 1950 through 1970 are housed: '


